

# FEDERAL EDUCATION AND TRAINING MARKET

1890 - 1995

INPUT

# About INPUT

INPUT provides planning information, analysis, and recommendations for the information technology industries. Through market research, technology forecasting, and competitive analysis, INPUT supports client management in making informed decisions.

Subscription services, proprietary research/consulting, merger/acquisition assistance, and multiclient studies are provided to users and vendors of information systems and services. INPUT specializes in the software and services industry which includes software products, systems operations, processing services, network services, systems integration, professional services, turnkey systems, and customer services. Particular areas of expertise include CASE analysis, information systems planning, and outsourcing.

Many of INPUT's professional staff members have more than 20 years' experience in their areas of specialization. Most have held senior management positions in operations, marketing, or planning. This expertise enables INPUT to supply practical solutions to complex business problems.

Formed as a privately held corporation in 1974, INPUT has become a leading international research and consulting firm. Clients include more than 100 of the world's largest and most technically advanced companies.

## INPUT OFFICES

### North America

**San Francisco**  
1280 Villa Street  
Mountain View, CA 94041-1194  
Tel. (415) 961-3300 Fax (415) 961-3966

**New York**  
Atrium at Glenpointe  
400 Frank W. Burr Blvd.  
Teaneck, NJ 07666  
Tel. (201) 801-0050 Fax (201) 801-0441

**Washington, D.C.**  
**INPUT, INC.**  
1953 Gallows Road, Suite 560  
Vienna, VA 22182  
Tel. (703) 847-6870 Fax (703) 847-6872

### International

**London**  
**INPUT LTD.**  
Piccadilly House  
33/37 Regent Street  
London SW1Y 4NF, England  
Tel. (071) 493-9335 Fax (071) 629-0179

**Paris**  
**INPUT SARL**  
24, avenue du Recteur Poincaré  
75016 Paris, France  
Tel. (33-1) 46 47 65 65 Fax (33-1) 46 47 69 50

**Frankfurt**  
**INPUT LTD.**  
Sudetenstrasse 9  
D-6306 Langgöns-Niederkleen, Germany  
Tel. (0) 6447-7229 Fax (0) 6447-7327

**Tokyo**  
**INPUT KK**  
Saida Building, 4-6  
Kanda Sakuma-cho, Chiyoda-ku  
Tokyo 101, Japan  
Tel. (03) 3864-0531 Fax (03) 3864-4114

NOVEMBER 1990

---

# FEDERAL EDUCATION AND TRAINING MARKET

1990-1995

INPUT LIBRARY

**INPUT®**

---

1953 Gallows Road, Suite 560, Vienna, VA 22182

(703) 847-6870

Published by  
INPUT  
1280 Villa Street  
Mountain View, CA 94041-1194  
U.S.A.

**Federal Information Systems and Services  
Program (FISSP)**

***Federal Education and Training Market,  
1990-1995***

Copyright ©1990 by INPUT. All rights reserved.  
Printed in the United States of America.  
No part of this publication may be reproduced or  
distributed in any form or by any means, or stored  
in a data base or retrieval system, without the prior  
written permission of the publisher.

## Abstract

INPUT estimates that the federal government IS education and training market will decrease from \$460 million in 1990 to \$370 million in 1995, at a compound annual rate of -6%.

Despite agency needs, perceptions and existing dependence on contractors for IS training services, decline in this market is expected primarily as a by-product of mounting budget problems that continue to dominate the federal sector. Vendors may be able to slow or stop this downward trend. Additional marketing efforts directed at emphasizing agency needs may incite agencies to adjust spending priorities. Performance of agency missions will suffer without trained personnel resources to operate new and existing information systems.

This report contains 92 pages, including 22 exhibits.

Digitized by the Internet Archive  
in 2017 with funding from  
*FLET* Peter Cunningham

# FEDERAL EDUCATION AND TRAINING MARKET 1990-1995

FIEDT  
1990  
C1

AUTHOR

**TITLE**

[https://archive.org/details/20233FIEDT\\_89FedEducation](https://archive.org/details/20233FIEDT_89FedEducation)



# Table of Contents

|            |  |              |
|------------|--|--------------|
| <b>I</b>   | <b>Introduction</b>  | <b>I-1</b>   |
|            | A. Purpose and Scope   | I-2          |
|            | B. Report Organization   | I-2          |
|            | C. Methodology   | I-2          |
| <hr/>      |  |              |
| <b>II</b>  | <b>Executive Overview</b>                                      | <b>II-1</b>  |
|            | A. Prevailing Market Conditions                                | II-1         |
|            | B. Market Forecast   | II-2         |
|            | C. Major Vendors in the Market                                 | II-3         |
|            | D. Recommendations   | II-3         |
| <hr/>      |  |              |
| <b>III</b> | <b>Market Analysis and Forecast</b>                            | <b>III-1</b> |
|            | A. Market Forecast   | III-1        |
|            | B. Major Factors Impacting the Market                          | III-2        |
|            | C. Leading Vendors   | III-3        |
|            | 1. Unisys  | III-6        |
|            | 2. Honeywell Federal Systems                                   | III-6        |
|            | 3. Electronic Data Systems (EDS)                               | III-6        |
|            | 4. Applied Learning International, Inc.                        | III-7        |
|            | 5. Grumman Data Systems (GDS)                                  | III-7        |
|            | 6. Syscon Corporation  | III-8        |
|            | 7. Planning Research Corporation (PRC)                         | III-8        |
|            | 8. Systems Research and Applications International, Inc. (SRA) | III-8        |
|            | 9. Harris Corporation  | III-9        |
|            | 10. Digital Equipment Corporation (DEC)                        | III-9        |
|            | D. Recommendations to Vendors                                  | III-11       |

## Table of Contents (Continued)

|            |   |              |
|------------|---|--------------|
| <b>IV</b>  | <b>Agency Requirements</b>                                  | <b>IV-1</b>  |
|            | A. Agency Use and Preferences                               | IV-1         |
|            | B. Technology Impact on Education and Training Requirements | IV-5         |
|            | C. Agency Dependence on Contractors                         | IV-7         |
|            | D. Procurement Methods                                      | IV-8         |
|            | E. Other Factors Impacting the Market                       | IV-10        |
| <hr/>      |   |              |
| <b>V</b>   | <b>Key Opportunities</b>                                    | <b>V-1</b>   |
|            | A. Education and Training Opportunities by Agency           | V-1          |
| <hr/>      |   |              |
| <b>VI</b>  | <b>Appendixes</b>   |              |
|            | A. Federal Education and Training Market Interview Profiles | A-1          |
|            | B. Definitions  | B-1          |
|            | C. Glossary of Acronyms                                     | C-1          |
|            | D. Policies, Regulations, and Standards                     | D-1          |
|            | E. Related INPUT Reports                                    | E-1          |
|            | F. Agency Questionnaire                                     | F-1          |
| <hr/>      |   |              |
| <b>VII</b> | <b>About INPUT</b>  | <b>VII-1</b> |

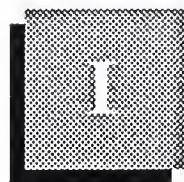
# Exhibits

|       |   |        |
|-------|---|--------|
| II    | -1 Current Market Conditions  | II-1   |
|       | -2 Education and Training Market Forecast   | II-2   |
|       | -3 Top Four Contractors—IS Education and Training Services, FY 1987-FY 1988                           | II-3   |
|       | -4 Recommendations  | II-4   |
| <hr/> |   |        |
| III   | -1 Education and Training Market Forecast   | III-2  |
|       | -2 Factors Affecting the Market   | III-2  |
|       | -3 Top 10 Vendors—Education and Training Services for Information Systems, FY 1987                    | III-4  |
|       | -4 Top 10 Vendors—Education and Training Services for Information Systems, FY 1988                    | III-5  |
|       | -5 Recommendations to Vendors   | III-11 |
| <hr/> |   |        |
| IV    | -1 Agency Information Systems Using Vendor Services for Education and Training                        | IV-2   |
|       | -2 Contractor Education and Training Services for Information Systems—Initial versus Ongoing Services | IV-3   |
|       | -3 Projected Acquisitions of Vendor-Provided Education and Training Services by IS Type               | IV-4   |
|       | -4 Agency Perceptions of Government versus Vendor-Provided IS Education and Training                  | IV-5   |
|       | -5 Most Successful Technologies for Training Personnel in IS Use                                      | IV-6   |
|       | -6 Agency Requirements for Vendor Services to Provide IS Education and Training, FY 1990-FY 1995      | IV-7   |
|       | -7 Reasons for Increased Federal Dependence on Contractors for IS Education and Training              | IV-8   |
|       | -8 Procurement Methods  | IV-9   |
|       | -9 Frequency Ratings for Standalone Procurements of Education and Training Vendor Services            | IV-10  |
|       | -10 Other Factors that Impact Agency Use of Vendor-Provided Education and Training Services           | IV-11  |
|       | -11 Impact of the Federal Computer Security Act on IS Training Requirements                           | IV-12  |

## Exhibits (Continued)

**B**

- |   |     |
|---|-----|
| -1 Federal Information Systems and Services Program<br>Information Services Industry Structure 1990 | B-2 |
| -2 Software Products  | B-5 |



## Introduction

The *Federal Education and Training Market, 1990-1995* is an issue paper addressing market needs and factors that impact the federal government's use of education and training services. These vendor services are aimed at helping federal personnel use, program and maintain information systems. This report has been developed in response to client interest in this subset of professional services provided by contractors to the federal government. The report identifies market issues and trends that impact contractors and vendors wishing to participate in this market through FY 1995. Insight into agency requirements and perceptions, as well as technology implications for vendor opportunities are examined. This report will help vendors plan their strategies to compete for federal education and training contracts.

This issue paper on education and training services provided to the federal government is one of the first in a new series of reports that are prepared as part of INPUT's Federal Information Systems and Services Program (FISSP). Reports issued through this program are designed to assist INPUT's U.S. industrial clients in planning how to satisfy future federal government needs for computer-based information systems and services. Issue papers are shorter in length than INPUT's Market Analysis Reports, but still address market issues, present agency research findings, and forecast the markets for each report subject.

The federal education and training market report's findings are based on research and analysis of several sources, including:

- OMB/GSA/NIST Five-Year Information Technology Plans for 1990-1995.
- Interviews with federal agency officials who manage and use contractor services to educate and train personnel on agency information systems.
- Federal agency GFY 1990 and GFY 1991 Information Technology Budgets.

- Federal Contract Award reporting data for GFY 1987 and GFY 1988. Complete GFY 1989 data was unavailable due to reporting difficulties with several agencies.

**A****Purpose and Scope**

The period covered in the report is GFY 1990 through 1995. The report is a supplement to INPUT's previous report on professional services. It is intended to present a clear perspective on the current status and future trends of vendor-provided education and training services.

For the purposes of this study, INPUT's definition of education and training services includes products and services related to information systems and services for the user, including any type of computer-aided or -based training, and vendor instruction of user personnel in operations, programming, and maintenance.

**B****Report Organization**

In addition to the introduction and appendix, this report consists of four more chapters:

- Chapter II contains an executive overview highlighting the major findings and issues of the report that impact industry vendors in this market.
- Chapter III presents the market forecast and other competitive considerations to vendors that participate in this market segment.
- Chapter IV addresses the main issues influencing the federal education and training market, and perspectives offered by agency personnel.
- Chapter V provides a sample of current IS education and training opportunities in the market. In addition, various appendixes are included.

**C****Methodology**

The OMB/GSA/NIST Five-Year Plan analysis for the INPUT Procurement Analysis Report was reviewed to target agency respondents. INPUT also researched agency long-range plans for GFY 1990-1995 to identify significant spending changes and to develop further insights into agency directions for education and training services.

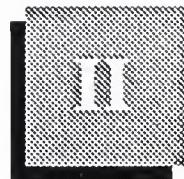
The questionnaire developed to interview agency officials is included in Appendix F. It was designed to acquire information about current experiences, preferences, plans, issues, and trends about future use of contractors in this market segment.

Federal agency officials selected for interview for this issue paper included:

- Contract officers
- Program managers
- Directors of agency training services

OMB Federal Contract Reporting Center data for GFY 1987-1988 was reviewed to identify vendor market participation.





## Executive Overview

Who is educating federal personnel on the use and maintenance of the federal government's information systems? The main thrust of this issue paper explores this question and the impact of technology on how these services are provided. It also analyzes other issues affecting this market.

### A

#### Prevailing Market Conditions

Most of the requirements for information systems training are currently met by contractors. Exhibit II-1 lists prevailing market conditions. INPUT's sample of federal agencies revealed that contractors provided training for 80% of agency information systems. Agencies justify using contractors because of interrelated factors: agencies have a shortage of in-house technical personnel, but no shortage of new technologies requiring corresponding technical expertise. Lower pay scales and the political environment of agency employment are often not as appealing as careers in the private sector.

---

#### EXHIBIT II-1

#### Current Market Conditions

- Strong reliance on contractors
- Equal use of standalone and integrated procurements
- Technologies not instrumental as delivery vehicles

Vendor-provided information systems (IS) training is procured either with associated systems procurements for hardware and/or software, or as standalone service procurements. This indicates that vendors should not limit the vehicle for training product offerings, but rather be open to fulfilling agency training requirements through either type of acquisition and a variety of product offerings.

INPUT expected that some newer technologies, such as video training and computer-based training would have been in the forefront of training vehicles used to teach use and maintenance of information systems. Surprisingly, almost half of the respondents said traditional classroom styles of instruction were the most successful training vehicles. Instructors can easily interact with students and refer to agency examples and applications. New technologies were viewed as mere adjuncts or teaching aides to the traditional classroom method of instruction.

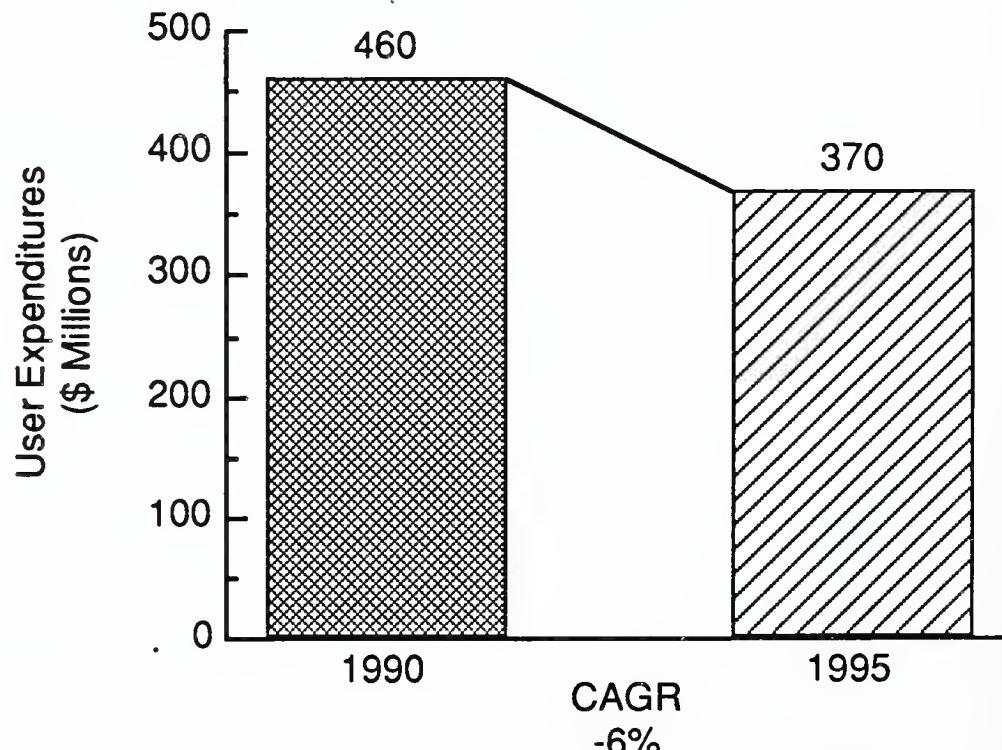
## B

### Market Forecast

Unlike most federal market segments that INPUT tracks, the federal market for IS education and training services will actually decline over the next five years, as is illustrated in Exhibit II-2. Expenditures in FY 1990 of \$460 million will decline to \$370 million in FY 1995, at a compound annual rate of -6%. Although the decline is due to a number of factors, severe budget constraints appear to be driving this market's decline. Also, annual confrontations between the administration and the Congress, regardless of the outcome, tend to delay training plans.

EXHIBIT II-2

#### Education and Training Market Forecast



The major reason behind INPUT's forecast of decreasing federal expenditures for IS training is the decline in anticipated funding as a result of increasing budget deficit problems. Although agencies recognize the need for increased IS training services, they find it increasingly difficult to obtain necessary funding. Continually faced with a diminishing technical workforce, and with few training dollars available to retrain existing personnel, agencies may have to either trim their mission functions, or contract out more IS services.

**C****Major Vendors in the Market**

The top four contractors in the federal IS training market for GFY 1987 and GFY 1988 are listed in Exhibit II-3. The dollars reported reflect contract award values, not vendor revenues. The contractors are two hardware vendors and two systems integrators.

**EXHIBIT II-3**

**Top Four Contractors—IS  
Education and Training Services  
FY 1987-FY 1988\***

| Contractor | Contract Award Values     |                           |                         |
|------------|---------------------------|---------------------------|-------------------------|
|            | FY 1987<br>(\$ Thousands) | FY 1988<br>(\$ Thousands) | Total<br>(\$ Thousands) |
| Unisys     | 39,221                    | 14,924                    | 54,145                  |
| Honeywell  | 15,505                    | 8,142                     | 23,647                  |
| Grumman    | 8,577                     | 12,043                    | 20,620                  |
| EDS        | 15,071                    | 3,920                     | 18,991                  |

Source: Pinpoint Data Base Service Federal Contract Awards,  
GFY 1987-GFY 1988

Unisys and Honeywell won contracts to provide training on their respective hardware systems. The figures for Grumman and EDS reflect contract awards based on their roles as systems integrators. The records are not clear about whether subcontractors may have been employed to deliver IS training.

**D****Recommendations**

Federal expenditures for IS training services from contractors will continue to decline steadily through FY 1995 and beyond. Contractors should take several actions to retain their presence in this market as listed in Exhibit II-4. Contractors currently offering these services should expand their service and product offerings to capture available market share. Additional marketing efforts that emphasize agency needs for IS training may influence agencies to readjust their spending, and slow this market's decline.

## EXHIBIT II-4

## Recommendations

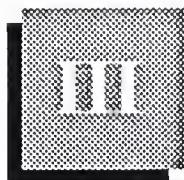
- Improve or develop market presence
- Cultivate positive recognition
- Develop creative pricing strategies
- Federalize course content
- Engage in vendor alliances

Contractors would also benefit from improving their public relations with agencies. Associations that deemphasize normal corporate profit motivations should be increased through participation in the Trail Boss Program and in trade organization functions. Contractors with "positive" reputations will be more likely to win contracts in the federal market.

Agencies recognize the need for more IS training, but continue to face funding problems. If vendors offered bargain rates or bulk discounts or similar creative pricing on training services, agencies would be able to lower their training costs per employee and train more employees.

Courses containing federal content will have more relevance and consequently should accelerate learning curves. Agencies will prefer vendors that include federal jargon and examples in their course content.

Vendors can increase their presence in this market by engaging in teaming and subcontracting relationships with other contractors. Prime contractors often use the services of other vendors to fulfill the training portions of their contracts. Opportunities for subcontractors should rise as agencies face greater demand for IS training and incorporate IS training requirements into support, services and other types of contracts.



## Market Analysis and Forecast

This chapter discusses INPUT's market forecast, vendor market participation, and factors impacting market conditions, and offers recommendations for vendors in this market.

### A

#### Market Forecast

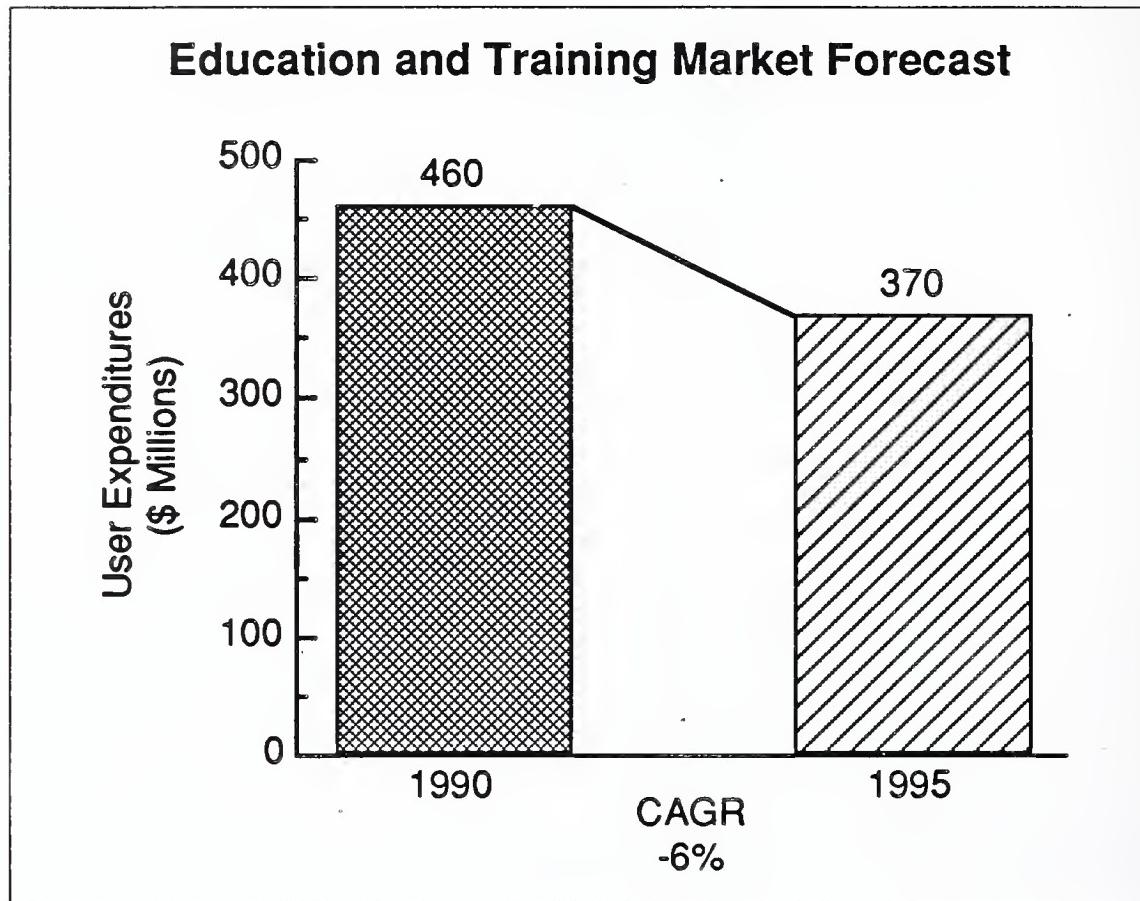
Unlike most federal market segments that INPUT tracks, the federal market for IS education and training services will actually decline over the next five years, as illustrated in Exhibit III-1. Sales in FY 1990 of \$460 million will decline to \$370 million in FY 1995, at a compound annual rate of -6%. This decline is due to a number of factors (most of which will be discussed in other sections of this report):

- In times of severe budget constraints, training and travel are usually the first items to be cut.
- As more technical functions are contracted out, the number of federal personnel requiring technical training is gradually declining.
- To the extent that agencies choose training methods other than the traditional classroom approach, unit training costs decline sharply.
- Despite training being mandated by the Computer Security Act, most agencies have provided little or no security training for their personnel.

Should the federal budget picture improve, federal use of training will likely increase, since the surveys showed that the demand is clearly there and most agencies still prefer the traditional (but expensive) classroom method of training. However, INPUT does not expect this to happen within the next five years.

The major market factors that are expected to influence the demand for

## EXHIBIT III-1

**B****Major Factors Impacting the Market**

The major market factors that are expected to influence the demand for contractor-supplied IS training are listed in Exhibit III-2. Three-quarters of the responding agencies in this study expected their needs for IS training to increase dramatically by almost 75%, over the next five years. Overall increased computerization within the federal sector will be the major impetus creating more IS training requirements.

## EXHIBIT III-2

**Factors Affecting the Market**

- Increasing computerization
- New technology
- Federal staffing crisis
- Budget problems

Expansion of existing systems to more end users, hardware and software upgrades, and new forms of technology such as image systems are fueling the need for additional IS training programs for users and systems support personnel.

Already agencies are forced to rely on contractor assistance to train the majority of their personnel. Current dependence on contractors to provide IS training is also expected to increase, based on projections of future federal training needs. A report entitled "Civil Service 2000," recently issued by OPM, cites retraining of existing IS personnel and other workers as the primary avenue open to the government to solve staffing requirements in the near future. Agencies must develop programs to better utilize the work force they have by retraining it to develop new and polish old skills. The national work force is only expected to grow by 1%, and with their less competitive pay scales, federal agencies will be even less able to attract qualified technical personnel.

The federal government continues to face a mounting budget deficit crisis. Viewed as non-critical, expenditures such as training and travel will increasingly be limited. Funding problems are not expected to abate in the near future. Although agencies will feel increased pressure to provide more IS training, budget requests for these services will have difficulty obtaining approval.

## C

### Leading Vendors

Identification of the top vendors providing education and training services for information systems in the federal market was not a clear-cut process. Vendor market presence was determined by examining the Federal Contract Award Database for specific fiscal years. The data used to determine vendor market share for the education and training subset of professional services provided only partial answers. Variances and irregularities in agency reporting procedures, and the codes under which agencies report data, cause incomplete tracking of contract award data. Information systems training services can be funded with appropriations from other expenditures. When this occurs, contracts may be recorded using codes corresponding to the original appropriation. In addition, FY 1989 data was not available at the time this report was written.

However, some conclusions can be drawn by reviewing GFY 1987 and GFY 1988 data for both contract awards that included training for ADP systems and services, and training services that were contracted separately. Both Unisys and Honeywell, known chiefly as hardware providers, are also major suppliers to federal agencies of education and training on their systems, as is shown in Exhibits III-3 and III-4. Systems integrators and professional services firms also seem to have won a number of contracts to provide education and training services.

## EXHIBIT III-3

**Top 10 Vendors—  
Education and Training Services  
for Information Systems,\* FY 1987**

| Rank | Company          | Contract Award Value (\$ Thousands) |
|------|------------------|-------------------------------------|
| 1    | Unisys           | 39,221                              |
| 2    | Honeywell        | 15,505                              |
| 3    | EDS (GM)         | 15,071                              |
| 4    | Applied Learning | 9,199                               |
| 5    | Grumman          | 8,577                               |
| 6    | Syscon           | 5,920                               |
| 7    | PRC              | 3,964                               |
| 8    | SRA              | 1,170                               |
| 9    | Harris           | 1,053                               |
| 10   | DEC              | 914                                 |

\*Source: Pinpoint Data Base Service, Federal Contract Awards, GFY1987, 8/90

## EXHIBIT III-4

**Top 10 Vendors—  
Education and Training Services  
for Information Systems\* FY1988**

| Rank | Company         | Contract Award Value (\$ Thousands) |
|------|-----------------|-------------------------------------|
| 1    | Unisys          | 14,924                              |
| 2    | Grumman         | 12,043                              |
| 3    | Honeywell       | 8,142                               |
| 4    | PRC             | 4,447                               |
| 5    | EDS (GM)        | 3,920                               |
| 6    | Syscon          | 3,108                               |
| 7    | IBM             | 1,926                               |
| 8    | Harris          | 1,538                               |
| 9    | Boeing          | 1,318                               |
| 10   | Martin Marietta | 1,293                               |

\*Source: Pinpoint Data Base Service, Federal Contract Awards, GFY1988, 8/90

One significant difference between the data reported for both years is that the contract award values for each vendor appear to be lower in GFY 1988 than reported in GFY 1987. INPUT believes this results from more competition in the market. This trend should continue in future years, as established vendors expand their products and services, and more education-niche contractors scramble for market share.

The top ten contractors for IS education and training services for GFY 1987 include:

## 1. Unisys

Unisys, formed by the combination of the Sperry Corporation and the Burroughs Corporation, is primarily known as a manufacturer of systems, ranging from high-performance mainframes to microcomputer-based systems. Unisys also offers a wide range of information technology services that includes educational services in support of its business divisions.

All federal business is conducted by the Federal Information Systems Division, including educational services for information systems. The company's education centers provide educational services to both commercial and government clients.

## 2. Honeywell Federal Systems

Honeywell Federal Systems Inc. (HFSI) has been a provider of information systems solutions and services to the federal government for more than 30 years. HFSI supports its customer base from its headquarters in McLean, Virginia, and from 30 field locations in the United States, Europe, and the Far East.

HFSI offers education services either at the customer site or at the company's Education Center in Reston, Virginia. Approximately 85% of HFSI's training is dedicated to formal classroom instruction. In response to increased demand for computer-based training (CBT), HFSI offers a wide variety of CBT courseware, including interactive video-disk and computer-assisted tutorials. HFSI has supported government interest in cost-effective training by increasing non-proprietary course offerings—Ada, relational data base, UNIX, A/UX—in CBT courses available for use on personal computers or resident on mainframes using the UNIX operating system.

## 3. Electronic Data Systems (EDS)

EDS, founded in 1962, is one of the largest information technology services companies in the world. Its experience ranges from designing and integrating large-scale information processing services to supporting them through training and facilities management contracts. Its Federal Government Group offers information management, systems integration, training and training development, and communications support services to federal, state, and local government markets.

Throughout the history of EDS, training has played a major role in the company's growth. EDS employs more than 700 training and education specialists in its Technical Development and Leadership and Professional Development training divisions. These individuals are experienced in using a variety of training methods ranging from formal classroom

training to interactive videodisc instruction to distance learning methodologies.

EDS provides a wide range of training services for its customers. This includes needs analysis and consulting; curriculum design and development; instructional design and development; training implementation; training evaluation; training revision and maintenance; vendor training contracts, maintenance, and administration; and training support services. As technology expands in the information services field, EDS continues to incorporate new training technology into its training programs.

Alliances with companies such as Videostar and Westcott, providers of satellite communications and training services, and Behavior Tech (a division of Thomas Group), help position EDS as a leader in technologically advanced training delivery systems.

EDS' experience in training, information management, systems integration, and communications offers a total services approach to meeting its customers' diverse training and information processing needs.

#### **4. Applied Learning International, Inc.**

Applied Learning International, Inc. was formed from the merger of four training companies: Advanced Systems, Inc., DELTAK Training Corporation, Spectrum Training Corporation and Interactive Training Systems.

Applied Learning, considered one of the world's largest corporate and government training resource companies, has 81 locations worldwide. The company addresses workforce readiness problems through its expanding library of training courseware and custom-designed solutions. Its client services are not limited to IS training, but extend to a wide range of industries, occupations and basic educational skills.

The company has been a leader in developing technology-based courseware that utilizes interactive video instruction (IVI), computer-based-training (CBT), and linear video tape (LVT) instruction. Instructor-led training is also available.

#### **5. Grumman Data Systems (GDS)**

Grumman specializes in providing professional and systems integration services to a variety of civil and defense federal agencies. GDS has considerable experience in software and hardware engineering, computer graphics, networking, supercomputers, high-level systems architecture, and machine intelligence and correlation.

Grumman's information and other services segments include data systems operation, space station program support, and refurbishment and

launch preparation of the space shuttle. They also include services and maintenance of flight simulators and trainers, and support of Grumman aircraft. GDS educational services provided in conjunction with its information systems contracts are given at the customer's site or at a GDS location. Subcontractors are sometimes used to deliver specialized education. Although formal classroom instruction is the norm, GDS also uses video and CBT methods.

## **6. Syscon Corporation**

Syscon Corporation, a subsidiary of Harnischfeger Industries, focuses on systems development and facilities management services as primary business areas aimed at the DoD. Systems integration, software products, turnkey systems and processing services are also offered to clients. The company has recently redirected much of its marketing effort to the commercial and state and local government markets in response to Defense funding cuts.

Unlike most of the other vendors discussed in this section, Syscon's contract awards were primarily for developing training systems that utilize new technologies such as CBT, simulator, and video forms of courseware. Most courseware is developed for other vendors' systems.

## **7. Planning Research Corporation (PRC)**

Planning Research Corporation, founded in 1954 and headquartered in McLean, Virginia, is considered a leading professional services and systems integration contractor. In 1986, Emhart acquired PRC and a year later Advanced Technology, Inc. In April 1989, Emhart allowed itself to be acquired by Black & Decker Corporation. Black and Decker, after unsuccessful efforts to sell both PRC and ATI, has now decided to merge the two companies. The new company name, PRC Inc., will be effective January 1, 1991.

PRC has traditionally handled the training portions of its contracts through classes taught by PRC personnel. Occasionally, PRC subcontracts these services to disadvantaged businesses, or to vendors who specialize in specific technologies.

## **8. Systems Research and Applications International, Inc. (SRA)**

SRA's primary business thrust has been to provide services related to systems analysis, development and engineering, computer systems, emergency response, and software products to the federal government. In response to changes in the federal market, the company has redirected some of its marketing efforts at the commercial sector. SRA is well recognized as a systems integrator of logistics, command and control,

and telecommunications systems. The company has also been a pioneer in Ada development efforts and in artificial intelligence.

Training associated with federal contracts is conducted at customer locations, or at the company's demonstration and training facility in Arlington, Virginia. Both instructor-led classes and computer-based training modules are available from the company.

## **9. Harris Corporation**

Harris Corporation has been and continues to be a major vendor of information processing, communications and semiconductor systems and services to both commercial and government sectors. Harris is well known as a supplier of high-performance superminicomputers, supermicrocomputers, peripherals and software.

The Harris Electronic Systems Sector markets customized systems to meet military, airborne, and spaceborne needs. All training associated with these systems is developed, managed, and conducted using Harris personnel.

## **10. Digital Equipment Corporation (DEC)**

DEC, often considered the world's second largest computer manufacturer, offers a wide range of general purpose hardware, from personal computers and workstations to high-performance VAX clusters. DEC also offers its customers peripheral equipment and support software, and systems analysis, field service and training services.

Training associated with its hardware and software products is provided to both commercial and government customers through DEC's Education and Training organization. DEC offers both instructor-led and self-paced options. The former includes lecture/lab, seminars, and text- and video-based instruction. Self-paced instruction includes computer-, text-, and audio- and video-based formats. Education and Training also develops customized training courses to meet special customer needs.

Digital estimates that approximately 70% of its federal contract training services are given in instructor-led classroom settings. The remaining 30% utilize self-paced options. In addition to training federal customers directly, DEC also trains prime contractors on DEC systems.

DEC has already been successful in using satellite communications to provide internal training to employees. The company has recently announced its Digital Customer Video Network to bring similar training options to its customers. Currently, aggressive marketing efforts to sell the DCVN subscription services are directed at the Census Bureau, Navy, and Treasury.

The following additional vendors made the top ten list in FY 1988:

### **Boeing Computer Services**

BCS is one operating division of seven in the Boeing fold. The Boeing Corporation was founded in Seattle in 1916, and is now a diversified aerospace company with approximately 153,000 employees. BCS was founded in May 1970, and has over 12,000 employees. Most of its workers provide dedicated support to the parent company. Its major role is integration of large-scale complex information and telecommunications systems. Currently, more than 25% of BCS' revenue is derived from the federal sector. BCS offers network, distributed processing, systems operation, consulting, and education and training services, as well as packaged software products. BCS also provides other Boeing divisions with computing and telecommunications support. BCS is currently trying to sell its remote computing facilities.

The education and training division within BCS provides both custom-designed and off-the-shelf training and materials to support contractual obligations. Subcontractors are only employed when it is deemed more cost-effective, or a level of specialization is required that is not available among BCS personnel.

### **International Business Machines (IBM)**

IBM's federal business is now conducted through its Systems Sector Division (SSD). IBM's federal organization has been in existence for approximately 33 years.

The new Systems Sector Division continues to principally pursue SI contracts as a prime contractor, as it did when it was called the Systems Integration Division (SID). SSD also functions as a subcontractor to other contractors in other federal projects.

Educational services included in SSD's contractual obligations are provided as standard catalog courses, but non-standard courses are developed by SSD or subcontracted to other vendors as needed.

### **Martin Marietta Information Systems Group**

Recently formed by the internal merger of Martin Marietta Data Systems and Martin Marietta Information and Communication Systems companies, Martin Marietta Information Systems Group (ISG) provides full-service information systems and telecommunications support to its diverse client base in government and commercial business sectors. The group's activities include the design, integration, and servicing of a broad range of information management and systems engineering; professional information systems services and facilities management; and combining

communications and information processing for command, control, communications, air traffic control, simulation, telecommunications, and integrated communications networks.

Training support services provided by Martin Marietta ISG to its customers are usually in conjunction with a systems integration or professional services contract. Locations and instructional methods are normally customer-driven, with most courses typically taught at customer locations. Martin Marietta also has corporate training centers available which can accommodate most types of training media and instructional requirements. Although instructor-dominated classroom settings are more common, Martin Marietta ISG uses video- and computer-based training (CBT) vehicles when appropriate.

**D****Recommendations to Vendors**

Federal contracts for technical training on information systems will continue to decrease. Contractors must take steps to maintain or strengthen their presence in this declining market using both direct and indirect methods, as shown in Exhibit III-5.

**EXHIBIT III-5****Recommendations to Vendors**

- Federalize course content
- Lower course/seminar prices
- Improve recognition through GSA and trade organizations
- Engage in vendor alliances
- Use alternative marketing strategies

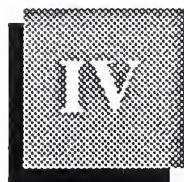
Contractors who federalize, or customize their courses for the federal market, will be preferred by agencies to provide more training than others in the market. Course content that includes examples from attendees' work environments always has more relevance and consequently should accelerate learning curves. Courses should be tailored to use general federal language, and in some cases modified for specific agency missions to accommodate federal training requirements for large numbers of employees.

Bulk discount rates, or similar creative pricing strategies that would lower training costs per employee, might encourage more course attendance.

Vendors need to improve their public recognition and increase their communications with agencies through trade organizations and through greater participation in the Trail Boss and the Trail Boss-2 Programs aimed at program managers. Participation in not-for-profit activities facilitates positive recognition of vendors by agencies, and helps improve chances of winning contracts.

Vendors can strengthen their presence in this market by engaging in teaming and subcontracting relationships with other vendors. Much of the IS training acquired by federal agencies is provided in conjunction with large systems integration contracts and "umbrella" contracts that are department-wide acquisitions for hardware and software. More IS training services will also be provided in systems operations contracts, as agencies find alternative ways of obtaining training services from vendors. Vendors in this market should improve their vendor alliances to maximize contract opportunities. Since prime contractors may not always possess the necessary skill-sets to provide IS training services, primes frequently employ other vendors to provide these services.

Alternative marketing strategies will also promote agency purchases of IS training services. Vendors must aggressively demonstrate to agencies that spending for education services will improve personnel productivity. Vendors should stress new technologies that are more cost-effective in reaching large training populations.



## Agency Requirements

### A

#### Agency Use and Preferences

During the past several years the federal government's information systems have undergone extensive equipment and software modernization. Additionally, manual workflow processes were incorporated into the computer processing stream, resulting in computerization of many mission function elements.

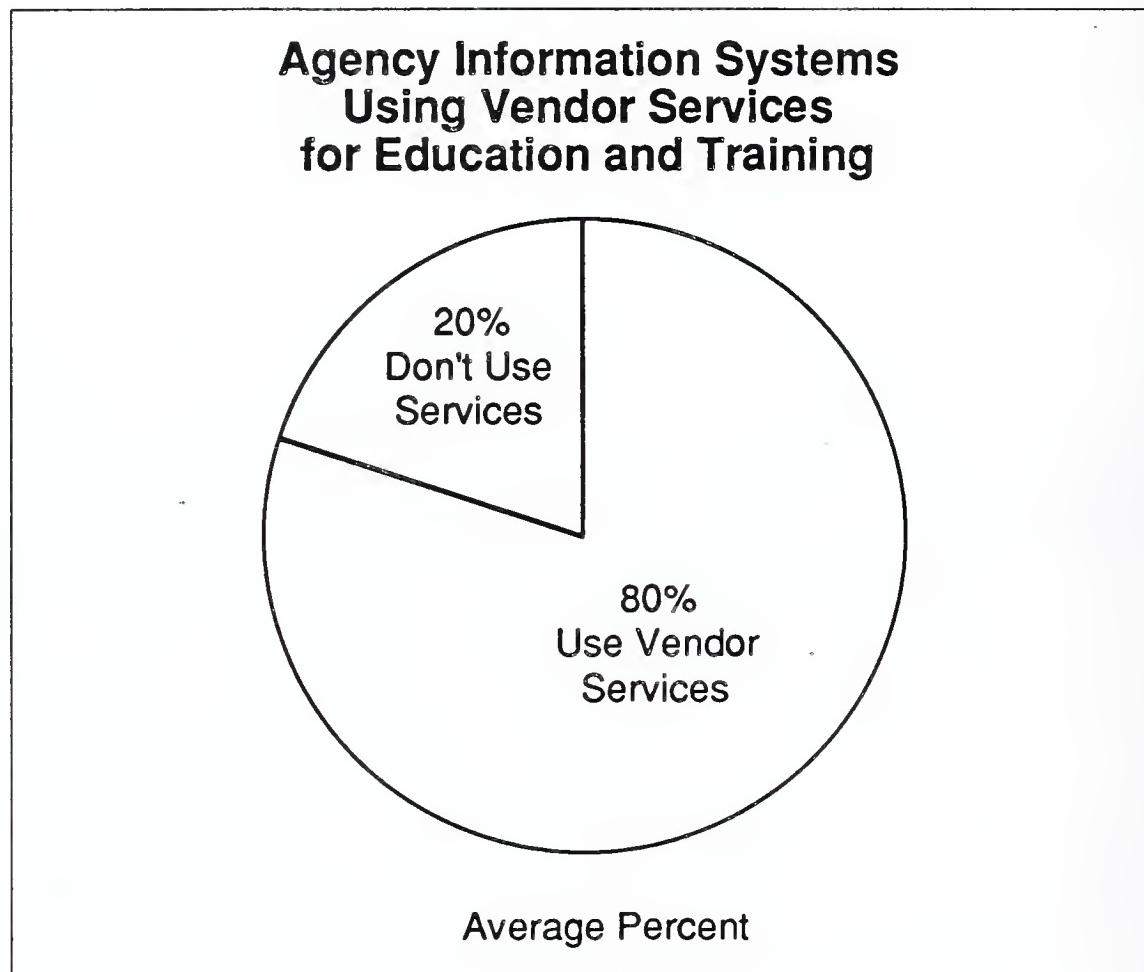
Increased computerization at federal agencies increased demands for additional personnel trained to operate and maintain government information systems. Federal computer hardware now includes all classes of mainframes, midsize systems, and microcomputers. Systems use will continue to escalate as more processes are automated and improved for agencywide implementation.

Training for federal personnel can be divided into two categories: user training, and technical personnel IS training on development and maintenance. As information systems' accessibility and use is extended to more federal end users, the level of user sophistication becomes progressively less, and demands for user training correspondingly increase. Budget problems and the inability to compete monetarily with the private sector to recruit new and retain existing technical personnel present real problems to federal agencies faced with mounting information processing needs. Federal agencies find themselves without the technical expertise needed to implement—and maintain—new technology. It is often less expensive to employ contractors on a need basis than to maintain a cadre of in-house technical personnel.

Agencies had little choice but to use contractors to assist in providing their information systems training requirements. Agencies interviewed in INPUT's recent study estimated that contractors provided training for approximately 80% of their information systems, as shown in Exhibit IV-1. Agencies have found it increasingly difficult to compete with the private sector for recent technical graduates or experienced personnel. Lower pay scales, and the political environment of agency employment

are often not as appealing as careers in the private sector. This is especially true in major metropolitan areas. Many long-term agency personnel are also being lured to work for private corporations.

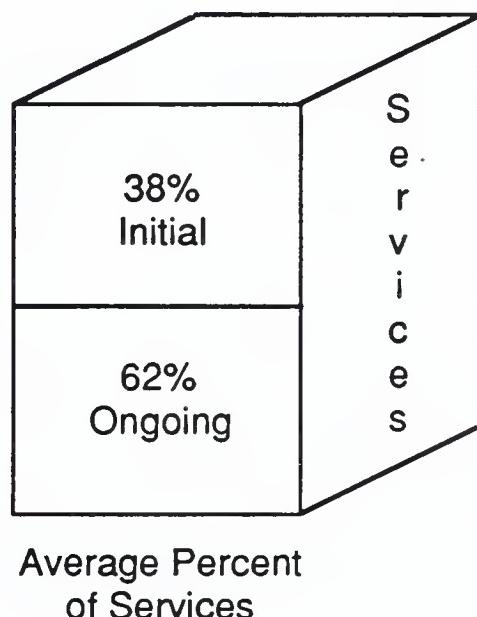
## EXHIBIT IV-1



Agencies also use contractors to provide ongoing IS training, as shown in Exhibit IV-2. Respondents estimated that over 60% of their services were ongoing, versus approximately 40% for initial training only. System upgrades, high personnel turnovers, and the general inability of the government to retain qualified technical personnel have been driving the government to rely on contractors to provide ongoing training services for federal information systems.

## EXHIBIT IV-2

### Contractor Education and Training Services for Information Systems—Initial versus Ongoing Services



Agency respondents were asked what types of training they expected to purchase from vendors for four classes of information systems:

- General ADP
- Specialized (scientific and engineering)
- Office automation
- Image management systems

A comparison of respondents' average frequency ratings for services is presented in Exhibit IV-3.

Apparently, agencies intend to purchase vendor-taught classes more frequently than any other type of education or training service from vendors. Vendor classes taught on-site were rated most frequently for general ADP, office automation and image systems. Classes offered at vendor locations or learning centers were used more frequently for scientific and engineering information systems training.

The "old-fashioned" classroom style of instruction continues to appeal to government agencies. Classroom-style instruction allows the student to interact with the instructor in ways that cannot be anticipated by computer or video training programs.

## EXHIBIT IV-3

**Projected Acquisitions of  
Vendor-Provided Education and Training  
Services by IS Type**

| Services                             | Average Frequency Rating* |             |     |       |
|--------------------------------------|---------------------------|-------------|-----|-------|
|                                      | General                   | Specialized | OA  | Image |
| CBT                                  | 2.8                       | 2.4         | 2.6 | 2.2   |
| CAI                                  | 3.0                       | 1.6         | 2.3 | 2.0   |
| Vendor classes taught on-site        | 3.8                       | 2.7         | 2.9 | 3.4   |
| Vendor classes taught at vendor site | 2.8                       | 3.2         | 2.0 | 2.2   |
| Supplemental documentation           | 1.5                       | 2.0         | 1.2 | 1.5   |
| Vendor support staff on-site         | 2.0                       | 2.2         | 1.3 | 2.0   |
| Software tutorials                   | 3.5                       | 1.5         | 2.2 | 2.4   |

\*1-5 scale; 5=extremely frequently 1=won't use at all

Note:  =highest rating for each column

=lowest rating for each column

Agencies intend to make limited use of supplemental documentation. Supplemental documentation that is not agency-specific or federalized with examples is difficult for agencies to cost-justify.

Even software tutorials did not receive popular ratings, except for use in general IS training. They are useful in teaching system basics, but fall short in teaching more technical functions or supporting agency-specific applications.

Agencies did not necessarily consider vendor-provided IS training superior to agency-provided training. In fact, the majority of respondents in INPUT's study indicated that the overall quality of agency-provided training is about the same as training given by vendors, as shown in Exhibit IV-4.

**EXHIBIT IV-4**

### **Agency Perceptions of Government versus Vendor-Provided IS Education and Training**

| Perception            | Percent of Respondents | Reasons  |
|-----------------------|------------------------|--|
| Vendor quality better | 27                     | <ul style="list-style-type: none"> <li>• Profit motivated</li> <li>• Business function</li> <li>• Possess resources</li> </ul> |
| Quality the same      | 64                     | <ul style="list-style-type: none"> <li>• Content and instructors vary</li> </ul>   |
| Don't Know            | 9                      | N/A  |

Effective training is based on many factors: pupil ability, course content, instructor quality, and so on. These factors tend to vary each time courses are taught. Agencies continue to rely on contractors for education and training services, not because vendors do it better, but because agencies lack staff resources and, sometimes, the hardware resources to do the job cost-effectively. Also, it may not be cost-effective for agencies to develop in-house programs.

**B**

#### **Technology Impact on Education and Training Requirements**

Because increased computerization is affecting all aspects of American lives, INPUT expected the data to suggest that technology, particularly computer technology, was playing an instrumental role in fulfilling training requirements for government information systems. As noted earlier, respondents anticipate purchasing more teacher-taught classes than technological training tools. When asked specifically what "new or older technologies" respondents found most successful in training personnel for information systems operations and use, almost half of the responses referred to teaching methods, not technologies. The technologies that were mentioned are listed in Exhibit IV-5 in rank order.

## EXHIBIT IV-5

**Most Successful Technologies  
for Training Personnel in IS Use**

| Technology                                | Rank |
|---|------|
| Video training                            | 1    |
| Interactive display<br>of monitor screens | 2    |
| Computer-based<br>training (CBT)          | 3    |

Rank based on frequency of mention by respondents

Note: 44% of respondents referred to teaching methods, not technology

Linear video training was ranked first. It is the least expensive training method to use and the cost becomes less with greater use. The cost of one video training package is often the cost of a two-day class, approximately \$1,000. This technology is more appropriate to less sophisticated users, and appeals to agencies that must train large numbers of users in basic computer and software skills.

Respondents mentioned the use of interactive displays of monitor screens in their classrooms as one of the more successful technologies available today. Vendors of this type of equipment should find a sizable market in the federal sector.

Computer-based training (CBT) was ranked third. This technology varies in complexity from simulating an actual information system environment to responding as an expert system.

Vendors desiring to increase market share in the education and training market must, in addition to providing traditional classroom training, also offer agencies training options such as video tapes and computer-based training. In some cases, these technologies serve to supplement traditional classroom training.

Other technologies, such as video conferencing, were not mentioned by respondents. However, some industry journals tout them as an example of a new innovative teaching technology that is cost-effective in reaching a maximum number of people. The Navy recently implemented videoconferencing in a pilot program called the Electronic Schoolhouse

Network, reaching five naval bases. Courses so far have been limited to management and ammunition administration topics. The Navy believes this leading-edge technology is very cost-effective and will most likely extend its application to information systems education. Vendors may soon be asked to respond to RFPs that specify videoconferencing training for information systems across multiple government sites.

**C****Agency Dependence  
on Contractors**

Three-quarters of the agencies surveyed believed their needs for vendor-provided education and training services for information systems should increase over the next five years, as shown in Exhibit IV-6. The average percent increase was forecasted at a healthy 72%. None predicted decreases, and one-fourth believed their requirements for these services would remain at current levels. Pent-up demand may partially account for the large percentage who expect an increase. One must remember, however, that respondents' forecasts are based on perceived needs, not on funding realities.

**EXHIBIT IV-6**

**Agency Requirements for Vendor Services  
to Provide IS Education and Training  
FY 1990-FY 1995**

| Agency Requirements Direction | Percent of Respondents | Average Percent Change |
|-------------------------------|------------------------|------------------------|
| Increase                      | 78                     | 72                     |
| Decrease                      | 0                      | 0                      |
| Remain the same               | 22                     | 0                      |

Increasing agency-specific requirements in this area, in addition to an overall general trend within the federal government for increased contractor-provided services, would seem to suggest viable and growing market opportunities for vendors. As depicted in Exhibit IV-7, agencies frequently cited the lack of in-house technical capabilities as their primary reason for seeking contractor assistance. Coupled with new technology advancements, agencies realize they need to depend on outside contractors to provide information systems training. Although IS training needs will increase, agency ability to fulfill these needs will be increasingly constrained.

## EXHIBIT IV-7

### Reasons for Increased Federal Dependence on Contractors for IS Education and Training

| Reasons                              | Percent of Responses* |
|--------------------------------------|-----------------------|
| Lack of in-house technical expertise | 75                    |
| Technology advances                  | 50                    |

Note: 91% of all respondents believed federal agencies overall were becoming increasingly dependent on contractors

\*Will not add to 100%, multiple responses were allowed.

**D****Procurement Methods**

Respondents were asked to specify the percent of their information systems education and training services that were procured as standalone acquisitions versus services bundled into general systems acquisitions. Agency respondents were split evenly on the question, as indicated in Exhibit IV-8. Breaking down the data into range categories does not reveal any significant differences and confirms that the frequencies of standalone and bundled opportunities are similar. The results suggest that vendors need to pursue both approaches in order to penetrate the federal market.

## EXHIBIT IV-8

**Procurement Methods**

| Percent<br>of Services | Percent of<br>Standalone | Respondents*<br>Bundled |
|------------------------|--------------------------|-------------------------|
| 75-100                 | 50                       | 38                      |
| 50-74                  | 13                       | 13                      |
| 25-49                  | 0                        | 13                      |
| 0-24                   | 38                       | 38                      |

Note: Average scores were 50% for both standalone and bundled acquisitions

\*Columns do not add to 100% due to rounding

Types of standalone procurements vary somewhat from "bundled" procurements in which education and training services are acquired as part of a systems buy. Other forms of standalone technical information systems education purchases can include attending independently sponsored seminars and conferences, and the use of systems engineering and technical assistance contracting to provide services. The frequency ratings for each type of standalone service mentioned by respondents are shown in Exhibit IV-9.

On-site vendor-taught classes were the most frequently procured, with vendor classes offered at vendor locations listed second. Other forms of standalone services were not procured with great frequency, reinforcing the federal government's continued practice of using traditional teaching methods. As technology advances, agencies rely more intensely on contractors to provide training, but not on technology to provide the training.

## EXHIBIT IV-9

### Frequency Ratings for Standalone Procurements of Education and Training Vendor Services

| Service/Procurement Vehicle                  | Average Frequency Rating* |
|--|---------------------------|
| Vendor classes taught on-site                | 3.9                       |
| Vendor classes taught at vendor site         | 2.8                       |
| Independently sponsored seminars/conferences | 2.6                       |
| CBT courses for in-house training            | 2.6                       |
| Video tutorials                              | 2.3                       |
| CAI courses for in-house training            | 1.8                       |
| Supplemental documentation                   | 1.6                       |
| SETA contracts for training services         | 1.4                       |

\*Based on a 1-5 scale; 5=use extremely frequently, 1=not used at all

**E**
**Other Factors Impacting the Market**

In addition to agency tendencies to rely heavily on contractors to supply information systems education and training services, other factors also impact how and when agencies procure these services. Exhibit IV-10 lists factors that were mentioned most frequently by agency respondents.

As in other INPUT studies, agencies complained that the procurement regulations and the resulting lengthy procurement process they must follow severely impede the frequency of their procurements, and consequently how they are conducted. Freedom to choose contractors based on their reputations is of critical importance to some agencies, especially in selecting contractors for training services. However, the CICA severely limits when agencies can seek sole-source awards, and consequently can force agencies to conduct open competitions that result in more costly and lengthy procurements of services.

## EXHIBIT IV-10

## Other Factors that Impact Agency Use of Vendor-Provided Education and Training Services

| Factors                 | Rank* |
|-------------------------|-------|
| Procurement regulations | 1     |
| Budget cuts             | 2     |
| CICA                    | 3     |

\*Rank based on frequency of mention

Budget cuts continue to plague agencies, and are not likely to abate over the next few years. One area that is often cut first is education and training of personnel. Faced with the responsibility of meeting increased workforce training requirements, and with continuing budget cuts, agencies will steer away from the preferred and costly classroom method of instruction. They increasingly will rely on reusable forms of training or incorporate IS training requirements into other contracts. Video and CBT training programs work especially well in developing basic computer and software skills. Once purchased, these products can be reused by numerous employees, thereby decreasing the cost of training per employee.

Agency requirements for training on more sophisticated systems will still persist. Personnel attrition and enhancements to existing systems, as well as acquisitions of more complicated technologies will force agencies to depend on outside contractors to train agency personnel technically. The proposed DoD Software Master Plan, when approved, should compel reeducation of existing personnel across the Defense Department and offer a host of new education and training opportunities for contractors.

Another factor that was assumed to impact agencies' acquisitions of training for information systems was the passing of the Federal Computer Security Act in 1987. The act, intended to strengthen computer security, mandated security training by requiring agencies to develop security plans for all information systems containing sensitive data.

Respondents were asked to rate the Act's impact on their acquisitions for training. Surprisingly, as shown in Exhibit IV-11, the average rating given was 2.5 on a 1-5 scale. The low rating and the reasons given by respondents suggest that the Act has had little impact, and has not fostered increased training services as expected. Many of the respondents in

tered increased training services as expected. Many of the respondents in the sample indicated that security matters were not a concern for their systems. Others indicated that the Act's intention is formally acknowledged within their agencies, but little practical attention had been paid to implementation, for various reasons. Lack of adequate planning and time, inadequate instructions and budget constraints were believed to be the chief reasons why agencies who should comply with the Act have not.

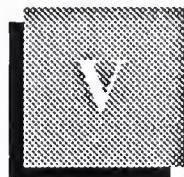
## EXHIBIT IV-11

### Impact of the Federal Computer Security Act on IS Training Requirements

| Average Overall Rating* | Reasons   |
|-------------------------|---|
| 2.5                     | <ul style="list-style-type: none"><li>• Little impact</li><li>• Adhered to in spirit</li><li>• Implementation not viewed positively</li></ul> |

\*Based on a 1-5 scale; 5=extreme impact and 1=no impact  
Impact could be positive or negative.

A recent GAO study concluded that most agency noncompliance was the result of top management failing to emphasize security programs within their agencies. Efforts to promote more compliance with the Computer Security Act have begun. OMB recently released a new bulletin (90-08) that revised agency guidelines, and set up technical advisory teams from NIST and NSA that will assist agency managers in developing and maintaining security plans. Guidance on computer security is also expected to be formalized as a Federal Information Processing Standard in the near future.



## Key Opportunities

### A

#### **Education and Training Opportunities by Agency**

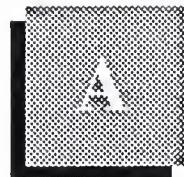
This chapter describes specific opportunities in the federal market for IS education and training services. Although not all-inclusive, the opportunity list contains typical major programs that specify IS training as a component of the procurement. Opportunities are listed for the period FY 1991 to FY 1996. Other new programs have not yet been identified or initially approved by the responsible agency. Subsequent issues of INPUT's Procurement Analysis Reports will include new programs and detailed program information.

| <b>Agency/Program</b>                             | <b>PAR Reference</b> | <b>RFP Schedule</b> | <b>FY1991-FY1996</b>                 |
|---|----------------------|---------------------|--------------------------------------|
|   |                      |                     | <b>Funding<br/>(Est. \$ Million)</b> |
| <b>Air Force</b>                                  |                      |                     |                                      |
| System Engineer Support for NORAD Computer System | V-1-30               | 04/01/91            | Unk                                  |
| Standard Software Requirements Contracts I and II | V-1-121              | 01/01/91            | Unk                                  |
| Joint Staff Automation into the Nineties          | V-1-126              | 11/15/90 (est)      | Unk                                  |
| Navy Superminicomputers                           | V-1-128              | 01/01/91            | Unk                                  |
| Database Machines                                 | V-1-129              | 11/01/90            | Unk                                  |
| Scientific and Engineering Workstations           | V-1-131              | Unk                 | Unk                                  |
| Management Information Systems Technical Support  | V-1-139              | 11/01/90            | Unk                                  |

| Agency/Program  | PAR Reference | RFP Schedule | FY1991-FY1996 Funding<br>(Est. \$ Million) |
|---|---------------|--------------|--|
| <b>Army</b>   |               |              |  |
| Installation Support Modules                          | V-2-45        | Unk          | Unk  |
| Information Systems Software Center-Technical Support | V-2-54        | 01/01/95     | Unk  |
| <b>Navy</b>   |               |              |  |
| CAD/CAM II  | V-3-14        | Various      | 64,232                                     |
| Relational Database Management System Software        | V-3-100       | 12/01/90     | Unk  |
| Information Engineering II                            | V-3-104       | Unk          | Unk  |
| Automated Billeting                                   | V-3-106       | Unk          | Unk  |
| <b>Defense</b>  |               |              |  |
| DoD CALS  | V-4E-4        | Various      | Unk  |
| <b>Agriculture</b>                                    |               |              |  |
| Geographic Information System - Project 615           | VI-5-30       | Unk          | 106,500                                    |
| Integrated Systems Acquisition Project                | VI-5-34       | 12/10/90     | Unk  |
| Laboratory Information Management System              | VI-5-35       | 11-12/90     | Unk  |
| <b>Energy</b>   |               |              |  |
| ADP Support Services                                  | VI-7-93       | 07/01/91     | Unk  |
| <b>Health and Human Services</b>                      |               |              |  |
| HCFA Data Center                                      | VII-8-42      | FY93         | Unk  |

| Agency/Program   | PAR Reference | RFP Schedule   | FY1991-FY1996 Funding<br>(Est. \$ Million) |
|--|---------------|----------------|--|
| <b>Interior</b>  |               |                |  |
| Bureau of Land Management<br>ADP Modernization Project                         | VII-9-11      | Unk            | 128,900                                    |
| <b>Justice</b>   |               |                |  |
| Computer-Assisted Dispatch<br>and Reporting Enhancement II                     | VII-10-27     | Unk            | 24,107                                     |
| <b>Transportation</b>  |               |                |  |
| Instrument Approach<br>Procedures Automation<br>Project                        | VII-11-37     | 01/31/91       | 31,540                                     |
| <b>Treasury</b>  |               |                |  |
| Document Processing<br>System  | VII-12-67     | 12/01/90       | 652,568                                    |
| <b>NASA</b>  |               |                |  |
| White Sands Test Facility<br>Support   | VIII-15-95    | 10/10/93       | Unk  |
| <b>Environmental Protection<br/>Agency</b>                                     |               |                |  |
| Facilities Management<br>Primary Support Contract<br>for the NCC               | VIII-17-7     | 11/15/90 (est) | Unk  |
| Permit Compliance System<br>Optical Character Reader                           | VIII-17-9     | Unk            | Unk  |
| Environmental Monitoring<br>and Assessment Program                             | VIII-17-13    | 10/01/91       | Unk  |
| <b>Tennessee Valley Authority</b>  |               |                |  |
| Personal Computer Hardware<br>and Accessories Accelerated<br>Delivery Schedule | VIII-25-3     | 11/15/90 (est) | Unk  |





## Appendix: Federal Education and Training Market Interview Profiles

### A

#### Federal Agency Respondent Profile

The following federal agencies were interviewed by telephone for this issue paper:

- Air Force
- Agriculture
- Commerce
- Health and Human Services
- Justice
- Labor
- Navy

Multiple program managers and training directors were interviewed at the above agencies.

### B

#### Vendor Respondent Profile

Vendors were not interviewed for this report.





## Appendix: Definitions

The definitions in this appendix include hardware, software, services, and telecommunications categories to accommodate the range of information systems and services programs described in this report.

Alternate service mode terminology employed by the federal government in its procurement process is defined along with INPUT's regular terms of reference, as shown in Exhibit B-1.

The federal government's unique nontechnical terminology that is associated with applications, documentation, budgets, authorization, and the procurement/acquisition process is included in Appendix C, Glossary of Acronyms.

### A

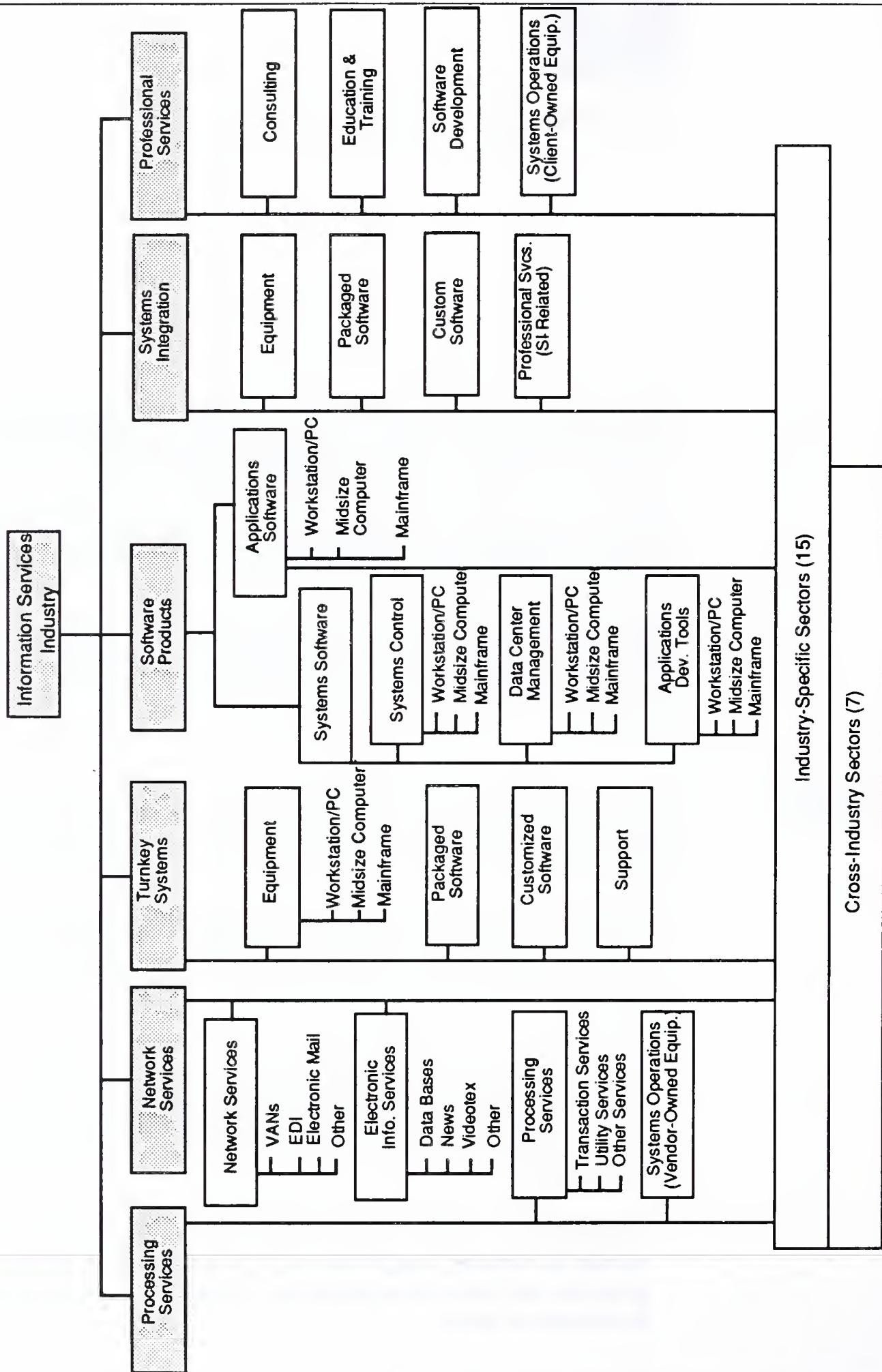
#### Delivery Modes

*Processing services* - This category includes transaction processing, utility processing, other processing services, and processing facilities management.

- *Transaction Processing Services* - Updates client-owned data files by entry of specific business activity, such as sales order, inventory receipt, cash disbursement, etc. Transactions may be entered in one of three modes.
  - *Interactive* - Characterized by the interaction of the user with the system, primarily for problem-solving timesharing, but also for data entry and transaction processing; the user is on-line to the program files. Computer response is usually measured in seconds or fractions of a second.
  - *Remote Batch* - Where the user hands over control of a job to the vendor's computer, which schedules job execution according to priorities and resource requirements. Computer response is measured in minutes or hours.

## EXHIBIT B-1

**Federal Information Systems and Services Program  
Information Services Industry Structure  
1990**



- *User Site Hardware Services (USHS)* - Those offerings provided by processing services vendors that place programmable hardware at the user's site rather than at the vendor's data center. Some vendors in the federal government market provide this service under the label of distributed data services. USHS offers:
  - Access to a communications network
  - Access through the network to the RCS vendor's larger computers
  - Local management and storage of a data base subset that will service local terminal users via the connection of a data base processor to the network
  - Significant software as part of the service
- *Utility Processing* - Vendor provides access to basic software tools enabling the users to develop their own problem solutions such as language compilers assemblers, DBMS, sorts scientific library routines, and other systems software.

“Other” Processing Services include:

- *Batch Services* - These include data processing at vendors' sites for user programs and/or data that are physically transported (as opposed to transported electronically by telecommunications media) to and/or from those sites. Data entry and data output services, such as keypunching and computer output microfilm processing, are also included. Batch services include expenditures by users who take their data to a vendor site that has a terminal connected to a remote computer for the actual processing. Other services also includes disaster recovery and backup services.
- *Systems Operations (Processing)* - Also referred to as “Resource Management,” Facilities Management or “COCO” (contractor-owned, contractor-operated). Systems control is the management of all or part of a user's data processing functions under a long-term contract of not less than one year. This would include remote computing and batch services. To qualify, the contractor must directly plan, control, operate, and own the facility provided to the user—either on-site, through communications lines, or in a mixed mode.

Processing services are further differentiated as follows:

- *Cross-industry* services involve the processing of applications that are targeted to specific user departments (e.g., finance, personnel, sales) but that cut across industry lines. Most general-ledger, accounts receivable, payroll, and personnel applications fall into this category.

Cross-industry data base services, for which the vendor supplies the data base and controls access to it (although it may be owned by a third party), are included in this category. General-purpose tools such as financial planning systems, linear regression packages, and other statistical routines are also included. However, when the application, tool, or data base is designed for specific industry use, then the service is industry-specific (see below).

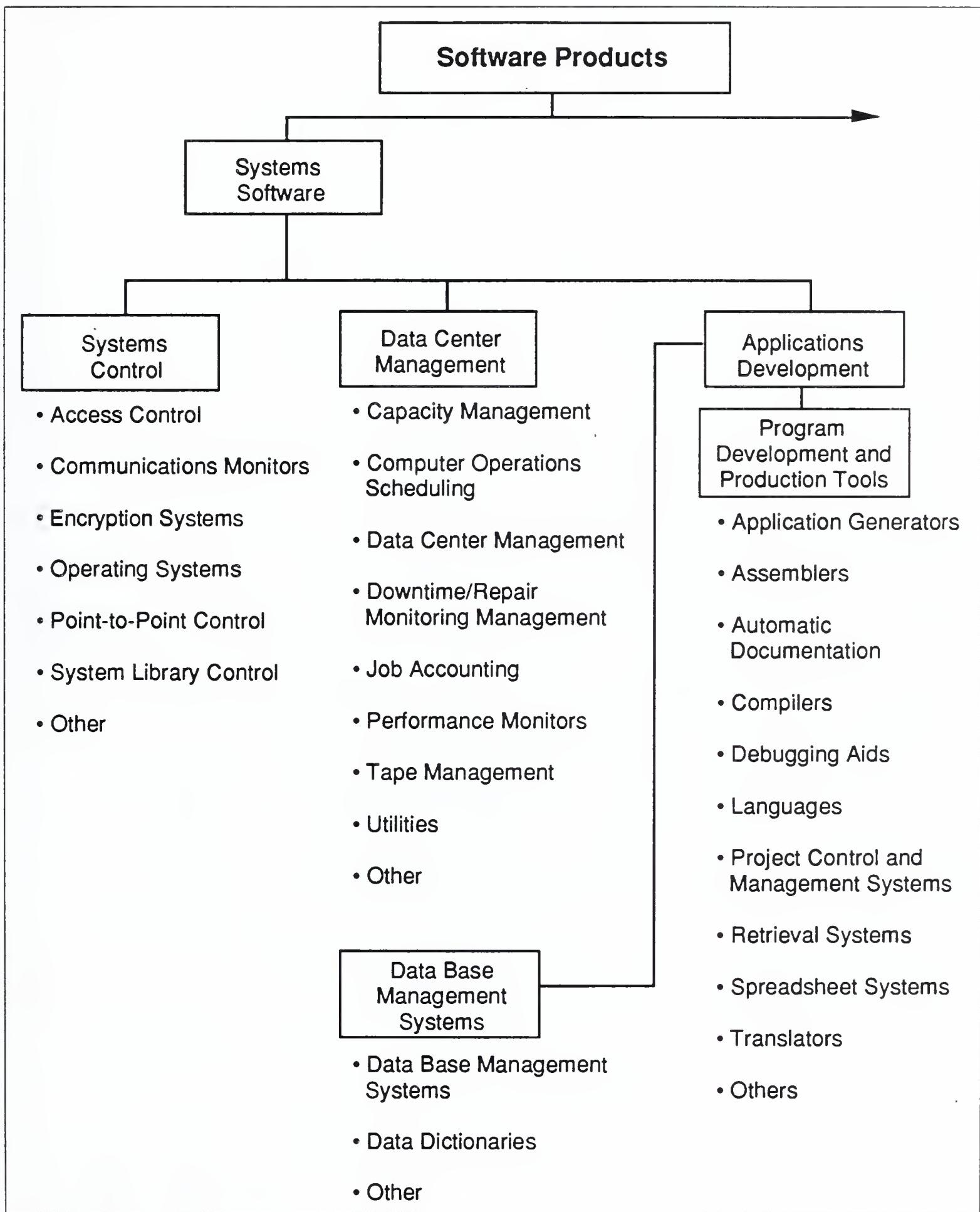
- *Industry-specific* services provide processing for particular functions or problems unique to an industry or industry group. Specialty applications can be either business or scientific in orientation. Industry-specific data base services, for which the vendor supplies the data base and controls access to it (although it may be owned by a third party), are also included under this category. Examples of industry-specific applications are seismic data processing, numerically controlled machine tool software development, and demand deposit accounting.

*Network Services* include a wide variety of network-based functions and operations. The common thread is that more of these functions could be performed without network involvement. Network services is divided into two segments: value-added networks (enhanced services), and network applications (electronic information systems).

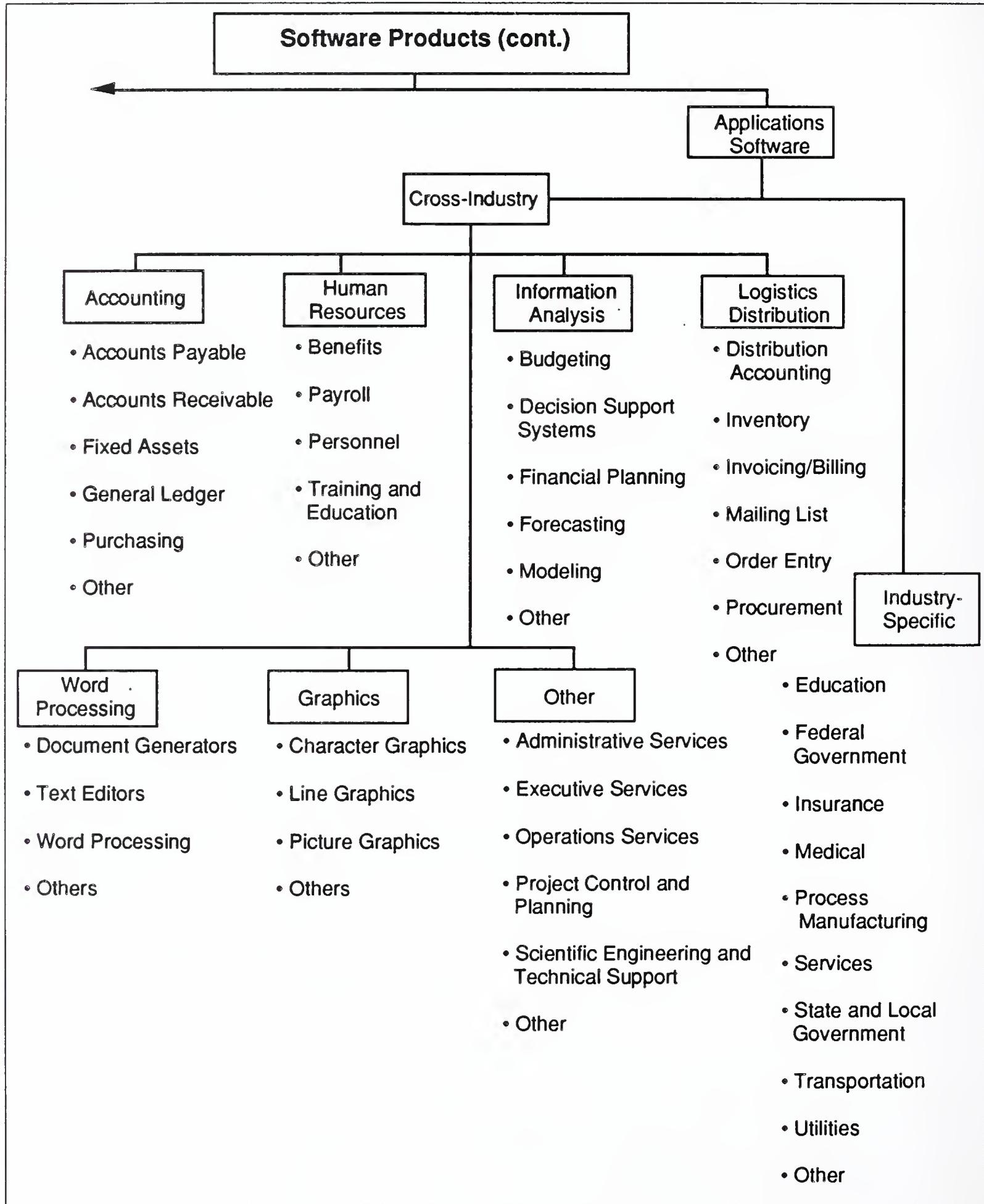
- *Value-Added Networks (VANs)* - VANs typically involve common carrier network transmission facilities that are augmented with computerized switches. These networks have become associated with packet-switching technology because the public VANs that have received the most attention (e.g., Telenet and TYMNET) employ packet-switching techniques. However, other added data service features such as store-and-forward message switching, terminal interfacing, error detection and correction, and host computer interfacing are of equal importance.
- *Network applications* include electronic data interchange (EDI), the application-to-application electronic communications between organizations, based on established business document standards and electronic mail.

*Software products* - This category includes user purchases of applications and systems software packages for in-house computer systems. Included are lease and purchase expenditures, as well as expenditures for work performed by the vendor to implement or maintain the package at the user's sites. Expenditures for work performed by organizations other than the package vendor are counted in the category of professional services. Fees for work related to education, consulting, and/or custom modification of software products are counted as professional services, provided such fees are charged separately from the price of the software product itself. There are several subcategories of software products, as indicated below and shown in detail in Exhibit B-2.

## EXHIBIT B-2



## EXHIBIT B-2 (Cont.)

**Software Products (cont.)**

- *Applications Products* - Software that performs functions directly related to solving user's business or organizational need. The products can be:
  - *Cross-Industry Products* - Used in multiple-industry applications as well as the federal government sector. Examples are payroll, inventory control, and financial planning.
  - *Industry-Specific Products* - Used in a specific industry sector, such as banking and finance, transportation, or discrete manufacturing. Examples are demand deposit accounting, airline scheduling, and material resource planning.
- *Systems Software Products* - Software that enables the computer/communications system to perform basic functions. These products include:
  - *System Control Products* - Function during applications program execution to manage the computer system resources. Examples include operating systems, communication monitors, emulators, spoolers, network control, library control, windowing, access control.
  - *Data Center Management Products* - Used by operations personnel to manage the computer systems resources and personnel more effectively. Examples include performance measurement, job accounting, computer operations scheduling, utilities, capacity management.
  - *Applications Development Products* - Used to prepare applications for execution by assisting in designing, programming, testing, and related functions. Examples include traditional programming languages, 4GLs, sorts, productivity aids, assemblers, compilers, data dictionaries, data base management systems, report writers, project control, and CASE systems.

*Professional Services* - This category includes consulting, education and training, software development, and systems operations as defined below.

- *Software development* - Develops a software system on a custom basis. It includes one or more of the following: user requirements definition, system design, contract programming, documentation, and software maintenance.
- *Education and Training* - Products and/or services related to information systems and services for the user, including computer-aided instruction (CAI), computer-based education (CBE), and vendor instruction of user personnel in operations, programming, and maintenance.

- *Consulting Services* - Information systems and/or services management consulting, project assistance (technical and/or management), feasibility analyses, and cost-effectiveness trade-off studies.
- *Systems Operations (Professional Services)* - This is a counterpart to systems operations (processing services) except the computing equipment is owned or leased by the client, not by the vendor. The vendor provides the staff to operate, maintain, and manage the client's facility.

*Turnkey Systems* - A turnkey system is an integration of systems and applications software with CPU hardware and peripherals, packaged as a single application (or set of applications) solution. The value added by the vendor is primarily in the software and support. Most CAD/CAM systems and many small-business systems are turnkey systems. This does not include specialized hardware systems such as word processors, cash registers, or process control systems, nor does it include Embedded Computer Resources for military applications. Turnkey systems may be either custom or packaged systems.

- Hardware vendors that combine software with their own general-purpose hardware are not classified by INPUT as turnkey vendors. Their software revenues are included in the appropriate software category.
- Turnkey systems revenue is divided into two categories:
  - *Industry-specific systems* - that is, systems that serve a specific function for a given industry sector such as automobile dealer parts inventory, CAD/CAM systems, or discrete manufacturing control systems.
  - *Cross-industry systems* - that is, systems that provide a specific function that is applicable to a wide range of industry sectors such as financial planning systems, payroll systems, or personnel management systems.
- Revenue includes hardware, software, and support functions.

*Systems Integration:* (SI) delivery of large, complex multidisciplinary, multivendor systems, incorporating some or all of these categories: systems design, programming, integration, equipment, packaged software, communication networks, installation education and training, and SI-related professional services and acceptance. Systems integration contracts typically take more than a year to complete and involve a prime contractor assuming risk and accepting full responsibility.

**B****Hardware/Hardware Systems**

*Hardware* - Includes all computer and telecommunications equipment that can be separately acquired with or without installation by the vendor and not acquired as part of an integrated system.

- *Peripherals* - Includes all input, output, communications, and storage devices (other than main memory) that can be connected locally to the main processor, and generally cannot be included in other categories such as terminals.
- *Input Devices* - Includes keyboards, numeric pads, card readers, light pens and track balls, tape readers, position and motion sensors, and analog-to-digital converters.
- *Output Devices* - Includes printers, CRTs, projection television screens, micrographics processors, digital graphics, and plotters.
- *Communication Devices* - Includes modems, encryption equipment, special interfaces, and error control.
- *Storage Devices* - Includes magnetic tape (reel, cartridge, and cassette), floppy and hard disks, solid state (integrated circuits), and bubble and optical memories.

*Terminals* - Three types of terminals are described below:

- *User-Programmable* - Also called intelligent terminals, including:
  - Single-station or standalone
  - Multistation shared processor
  - Teleprinter
  - Remote batch
- *User Nonprogrammable*
  - Single-station
  - Multistation shared processor
  - Teleprinter
- *Limited Function* - Originally developed for specific needs, such as point-of-sale (POS), inventory data collection, controlled access, and other applications.

*Hardware Systems* - Includes all processors from microcomputers to supercomputers. Hardware systems may require type- or model-unique

operating software to be functional, but this category excludes applications software and peripheral devices, other than main memory and processors or CPUs not provided as part of an integrated (turnkey) system.

- *Microcomputer* - Combines all of the CPU, memory, and peripheral functions of an 8-, 16-, or 32-bit computer on a chip in the form of:
  - Integrated circuit package
  - Plug-in boards with more memory and peripheral circuits
  - Console including keyboard and interfacing connectors
  - Personal computer with at least one external storage device directly addressable by the CPU
  - An embedded computer which may take a number of shapes or configurations

Microcomputers are primarily single-user computers that cost under \$15,000.

- *Midsize Computer* - Typically a 32- or 64-bit computer with extensive applications software and a number of peripherals in standalone or multiple-CPU configurations for business (administrative, personnel, and logistics) applications; also called a general-purpose computer. Specific systems in this category are: IBM 93XX systems, all Digital VAX series systems, and such common UNIX-based systems as from Apollo and Sun (and Sun) are also included. Most large shared-logic, integrated office systems—such as those from Wang, Hewlett-Packard, and Groupe Bull—would also be considered midsize systems. Does not include microcomputers (standalone, or shared), embedded systems, and CAD/CAM systems.
- *Large Computer* - Presently centered around storage controllers but likely to become bus-oriented and to consist of multiple processors or parallel processors. Intended for structured mathematical and signal processing and typically used with general-purpose, VonNeumann-type processors for system control. Usually refers to traditional mainframes (such as IBM 30XX, Unisys (Sperry) 1100/XX, Honeywell DDPS88, Unisys (Burroughs) A15, or CDC Cyber series) and supercomputers (such as products from Cray, ETA, Fujitsu, and the new IBM development effort).
- *Supercomputer* - High-powered processors with numerical processing throughput that is significantly greater than the fastest general-purpose computers, with capacities in the 100-500 million floating point opera-

tions per second (MFLOPS) range. Newer supercomputers, with burst modes over 500 MFLOPS, main storage size up to 10 million words, and on-line storage in the one-to-three gigabyte class, are labeled Class IV to Class VII in agency long-range plans. Supercomputers fit in one of two categories:

- *Real Time* - Generally used for signal processing in military applications.
- *Non-Real Time* - For scientific use in one of three configurations:
  - Parallel processors
  - Pipeline processor
  - Vector processor
- *Supercomputer* - Term applied to micro, mini, and large mainframe computers with performance substantially higher than attainable by Von Neuman architectures.
- *Embedded Computer* - Dedicated computer system designed and implemented as an integral part of a weapon, weapon system, or platform; critical to a military or intelligence mission such as command and control, cryptological activities, or intelligence activities. Characterized by military specifications (MIL SPEC) appearance and operation, limited but reprogrammable applications software, and permanent or semi-permanent interfaces. May vary in capacity from microcomputers to parallel processors computer systems.

## C

### Telecommunications

*Networks* - Electronic interconnection between sites or locations that may incorporate links between central computer sites and remote locations and switching and/or regional data processing nodes. Network services typically are provided on a leased basis by a vendor to move data, voice, video, or textual information between locations. Networks can be categorized in several different ways.

- *Common Carrier Network* - A public access network, such as provided by AT&T, consisting of conventional voice-grade circuits and regular switching facilities accessed through dial-up calling with leased or user-owned modems for transfer rates between 150 and 1200 baud.
- *Value-Added Network (VAN)* - (See listing under Section B, Delivery Modes.)
- *Local-Area Network (LAN)* - Limited-access network between computing resources in a relatively small (but not necessarily contiguous) area, such as a building, complex of buildings, or buildings distributed within a metropolitan area. Uses one of two signaling methods:

- *Baseband* - Signaling using digital waveforms on a single frequency band, usually at voice frequencies and bandwidth, and limited to a single sender at any given moment. When used for local-area networks, typically implemented with TDM to permit multiple access.
- *Broadband* - Transmission facilities that use frequencies greater than normal voice-grade, supported in local-area networks with RF modems and AC signaling. Also known as wideband. Employs multiplexing techniques that increase carrier frequency between terminals to provide:
  - Multiple (simultaneous) channels via FDM (Frequency Division Multiplexing)
  - Multiple (time-sequenced) channels via TDM (Time Division Multiplexing)
  - High-speed data transfer rate via parallel mode at rates of up to 96,000 baud (or higher, depending on media)
- *Wide-Area Network (WAN)* - Limited access network between computing resources in buildings, complexes of buildings, or buildings within a large metropolitan or wide geographical area. Uses baseband or broadband signaling methods.

*Transmission Facilities* - Includes wire, carrier, coaxial cable, microwave, optical fiber, satellites, cellular radio, and marine cable operating in one of two modes depending on the vendor and the distribution of the network.

- *Mode* - may be either:
  - *Analog* - Transmission or signal with continuous-waveform representation, typified by AT&T's predominantly voice-grade DDD network and most telephone operating company distribution systems.
  - *Digital* - Transmission or signal using discontinuous, discrete quantities to represent data, which may be voice, data, record, video, or text, in binary form.
- *Media* - May be any of the following:
  - *Wire* - Varies from earlier single-line teletype networks, to two-wire standard telephone (twisted pair), to four-wire full-duplex balanced lines.
  - *Carrier* - A wave, pulse train, or other signal suitable for modulation by an information-bearing signal to be transmitted over a commun-

cations system, used in multiplexing applications to increase network capacity.

- *Coaxial Cable* - A cable used in HF (high-frequency) and VHF (very high frequency), single-frequency, or carrier-based systems; requires frequent reamplification (repeaters) to carry the signal any distance.
- *Microwave* - UHF (ultra-high-frequency) multichannel, point-to-point, repeated radio transmission, also capable of wide frequency channels.
- *Optical Fiber* - Local signal distribution systems employed in limited areas, using light-transmitting glass fibers and TDM for multichannel applications.
- *Communications Satellites* - Synchronous earth-orbiting systems that provide point-to-point, two-way service over significant distances without intermediate amplification (repeaters), but requiring suitable groundstation facilities for up- and down-link operation.
- *Cellular Radio* - Network of fixed, low-powered two-way radios that are linked by a computer system to track mobile phone/data set units. Each radio serves a small area called a cell. The computer switches service connections to the mobile unit from cell to cell.

## D

### General Definitions

**103/113** - Bell standard modem for low-speed transmission up to 300 bps, asynchronous, half or full duplex.

**212** - Bell standard for medium-speed transmission at 1200 bps, asynchronous or synchronous, half or full duplex.

**ASCII** - American National Standards Code for Information Interchange—eight-bit code with seven data bits and one parity bit.

**Asynchronous** - Communications operation (such as transmission) without continuous timing signals. Synchronization is accomplished by appending signal elements to the data.

**Bandwidth** - Range of transmission frequencies that can be carried on a communications path; used as a measure of capacity.

**Baud** - Number of signal events (discrete conditions) per second. Typically used to measure modem or terminal transmission speed.

**Benchmark** - Method of testing proposed ADP system solutions for a specified set of functions (applications) employing simulated or real data inputs under simulated operating conditions.

**BPS** - Bits per second - also mbps and kbps, million bits per second and thousand bits per second, respectively.

**BSC** - IBM's binary synchronous communications data link protocol. First introduced in 1968 for use on point-to-point and multipoint communications channels. Frequently referenced as "bisync."

**Byte** - Usually equivalent to the storage required for one alphanumeric character (i.e., one letter or number).

**CBX** - Computerized Branch Exchange - a PABX based on a computer system, implying programmability and usually voice and data capabilities.

**Central Processing Unit (CPU)** - The arithmetic and control portion of a computer; i.e., the circuits controlling the interpretation and execution of computer instructions.

**Centrex** - Central office telephone services that permit local circuit switching without installation of customer premises equipment. Could be described as shared PBX service.

**Circuit Switching** - A process that, usually on demand, connects two or more network stations and permits exclusive circuit use until the connection is released; typical of the voice telephone network where a circuit is established between the caller and the called party.

**CO** - Central Office - local telco site for one or more exchanges.

**CODEC** - Coder/decoder, equivalent to modem for digital devices.

**Constant Dollars** - Growth forecasts in constant dollars make no allowance for inflation or recession. Dollar value based on the year of the forecast unless otherwise indicated.

**Computer System** - The combination of computing resources required to perform the designed functions and which may include one or more CPUs, machine room peripherals, storage systems, and/or applications software.

**CPE** - Customer Premises Equipment - DCE or DTE located at a customer site rather than at a carrier site such as the local telephone company CO. May include switchboards, PBX, data terminals, and telephone answering devices.

**CSMA/CD** - Carrier Sense Multiple Access/Collision Detect. Contention protocol used in local-area networks, typically with a multi-point configuration.

*Current Dollars* - Estimates or values expressed in current-year dollars which, for forecasts, would include an allowance for inflation.

*Data Encryption Standard (DES)* - 56-bit key, one-way encryption algorithm adopted by NBS in 1977, implemented through hardware ("S-boxes") or software. Designed by IBM with NSA guidance.

*Datagram* - A self-contained packet of information with a finite length that does not depend on the contents of preceding or following packets.

*DCA* - IBM's Document Content Architecture - protocols for specifying document (text) format which are consistent across a variety of hardware and software systems within IBM's DISOSS.

*DCE* - Data Circuit-Terminating Equipment - interface hardware that couples DTE to a transmission circuit or channel by providing functions to establish, maintain, and terminate a connection, including signal conversion and coding.

*DDCMP* - Digital Data Communications Message Protocol - data link protocol used in Digital Equipment Corporation's DECNET.

*DECNET* - Digital Equipment Corporation's network architecture.

*Dedicated Circuit* - A permanently established network connection between two or more stations; contrast with switched circuit.

*DEMS* - Digital Electronic Message Service - nationwide common carrier digital networks which provide high-speed, end-to-end, two-way transmission of digitally-encoded information using the 10.6 GHz band.

*DIA* - IBM's Document Interchange Architecture - protocols for transfer of documents (text) between different hardware and software systems within IBM's DISOSS.

*DISOSS* - IBM's DIStributed Office Support System - office automation environment, based on DCA and DIA, which permits document (text) transfer between different hardware and software systems without requiring subsequent format or content revision.

*Distributed Data Processing* - The development of programmable intelligence in order to perform a data processing function where it can be accomplished most effectively through computers and terminals arranged in a telecommunications network adapted to the user's characteristics.

*DTE* - Data Terminal Equipment - hardware which is a data source or link or both, such as video display terminals that convert user information into data for transmission and reconvert data signals into user information.

*EBCDIC* - Extended Binary Coded Decimal Interchange Code - eight-bit code typically used in IBM mainframe environments.

*EFT* - Electronic funds transfer.

*Encryption* - Electrical, code-based conversion of transmitted data to provide security and/or privacy of data between authorized access points.

*End User* - One who is using a product or service to accomplish his or her own functions. The end user may buy a system from the hardware supplier(s) and do his or her own programming, interfacing, and installation. Alternately, the end user may buy a turnkey system from a systems house or hardware integrator, or may buy a service from an in-house department or external vendor.

*Engineering Change Notice (ECN)* - Product changes to improve the product after it has been released to production.

*Engineering Change Order (ECO)* - The follow-up to ECNs—they include parts and a bill of materials to effect the change in the hardware.

*Equipment Operators* - Individuals operating computer control consoles and/or peripheral equipment (BLS definition).

*Ethernet* - Local-area network developed by Xerox PARC using base-band signaling, CSMA/CD protocol, and coaxial cable to achieve a 10 mbps data rate.

*Facsimile* - Transmission and reception of data in graphic form, usually fixed images of documents, through scanning and conversion of a picture signal.

*FDM* - Frequency Division Multiplexing - a multiplexing method that permits multiple access by assigning different frequencies of the available bandwidth to different channels.

*FEP* - Front-End Processor - communications concentrator such as the IBM 3725 or COMTEN 3690 used to interface communications lines to host computers.

*Field Engineer (FE)* - Field engineer, customer engineer, serviceperson, and maintenance person are used interchangeably and refer to the individual who responds to a user's service call to repair a device or system.

*Full-Duplex* - Bi-directional communications with simultaneous two-way transmission.

*General-Purpose Computer System* - A computer designed to handle a wide variety of problems. Includes machine room peripherals, systems software, and small business systems.

*Half-Duplex* - Bi-directional communications, but only in one direction at a time.

*Hardware Integrator* - Develops system interface electronics and controllers for the CPU, sensors, peripherals, and all other ancillary hardware components. The hardware integrator also may develop control system software in addition to installing the entire system at the end-user site.

*HDLC* - High-Level Data Link Control.

*Hertz* - Number of signal oscillations (cycles) per second - abbreviated Hz.

*IBM Token Ring* - IBM's local-area network using baseband signalling and operating at 4 mbps on twisted-pair copper wire. Actually a combination of star and ring topologies – IEEE 802.5-compatible.

*IDN* - Integrated Digital Network - digital switching and transmission; part of the evolution to ISDN.

*Independent Suppliers* - Suppliers of machine room peripherals - usually do not supply general purpose computer systems.

*Information Processing* - Data processing as a whole, including use of business and scientific computers.

*Installed Base* - Cumulative number or value (cost when new) of computers in use.

*Interconnection* - Physical linkage between devices on a network.

*Interoperability* - The capability to operate with other devices on a network. To be contrasted with interconnection, which merely guarantees a physical network interface.

*ISDN* - Integrated Services Digital Network - integrated voice and non-voice public network service which is completely digital. Not clearly defined through any existing standards although FCC and other federal agencies are participating in the development of CCITT recommendations.

*Keypunch Operators* - Individuals operating keypunch machines (similar in operation to electric typewriters) to transcribe data from source materials onto punch cards.

*Lease Line* - Permanent connection between two network stations. Also known as dedicated or non-switched line.

*Machine Repairers* - Individuals who install and periodically service computer systems.

*Machine Room Peripherals* - Peripheral equipment that is generally located close to the central processing unit.

*Mainframe* - The central processing unit (CPU or units in a parallel processor) of a computer that interprets and executes computer (software) instructions of 32 bits or more. Usually refers to traditional mainframes (such as IBM 30XX, Unisys (Sperry) 1100/XX, Honeywell DDPS88, Unisys (Burroughs) A15, or CDC (Cyber series).

*MAP* - Manufacturing Automation Protocol - seven-layer communications standard for factory environments promoted by General Motors/EDS. Adopts IEEE 802.2 and IEEE 802.4 standards plus OSI protocols for other layers of the architecture.

*Mean Time to Repair* - The mean of elapsed times from the arrival of the field engineer on the user's site until the device is repaired and returned to user service.

*Mean Time to Respond* - The mean of elapsed times from the user call for services and the arrival of the field engineer on the user's site.

*Message* - A communication intended to be read by a person. The quality of the received document need not be high, only readable. Graphic materials are not included.

*MMFS* - Manufacturing Messaging Format Standard - application-level protocol included within MAP.

*Modem* - A device that encodes information into electronically transmittable form (MOdulator) and restores it to original analog form (DEModulator).

*NCP* - Network Control Program - software used in IBM 3705/3725 FEPs for control of SNA networks.

*Node* - Connection point of three or more independent transmission points which may provide switching or data collection.

*Off-Line* - Pertaining to equipment or devices that can function without direct control of the central processing unit.

*On-Line* - Pertaining to equipment or devices under direct control of the central processing unit.

***OSI*** - ISO reference model for Open Systems Interconnection - seven-layer architecture for application, presentation, session, transport, network, data link, and physical services and equipment.

***OSI Application Layer*** - Layer 7, providing end-user applications services for data processing.

***OSI Data Link Layer*** - Layer 2, providing transmission protocols, including frame management, link flow control, and link initiation/release.

***OSI Network Layer*** - Layer 3, providing call establishment and clearing control through the network nodes.

***OSI Physical Layer*** - Layer 1, providing the mechanical, electrical, functional, and procedural characteristics to establish, maintain, and release physical connections to the network.

***OSI Presentation Layer*** - Layer 6, providing data formats and information such as data translation, data encoding/decoding, and command translation.

***OSI Session Layer*** - Layer 5, establishes, maintains, and terminates logical connections for the transfer of data between processes.

***OSI Transport Layer*** - Layer 4, providing end-to-end terminal control signals such as acknowledgements.

***Overseas*** - Not within the geographical limits of the continental United States, Alaska, Hawaii, and U.S. possessions.

***PABX*** - Private Automated Branch Exchange - hardware that provides automatic (electromechanical or electronic) local circuit switching on a customer's premises.

***PAD*** - Packet Assembler-Disassembler - a device that enables DTE not equipped for packet switching operation to operate on a packet-switched network.

***PBX*** - Private Branch Exchange - hardware which provides local circuit switching on the customer premise.

***PCM*** - Pulse-Code Modulation - modulation involving conversion of a waveform from analog to digital form through coding.

***PDN*** - Public Data Network - a network established and operated by a recognized private operating agency, a telecommunications administration, or other agency for the specific purpose of providing data transmission services to the public.

*Peripherals* - Any unit of input/output equipment in a computer system, exclusive of the central processing unit.

*PPM* - Pulse Position Modulation.

*Private Network* - A network established and operated for one user or user organization.

*Programmers* - Persons mainly involved in designing, writing, and testing of computer software programs.

*Protocols* - The rules for communication system operation that must be followed if communication is to be effected. Protocols may govern portions of a network or service. In digital networks, protocols are digitally encoded as instructions to computerized equipment.

*Public Network* - A network established and operated for more than one user with shared access, usually available on a subscription basis. See related international definition of PDN.

*Scientific Computer System* - A computer system designed to process structured mathematics, such as Fast Fourier Transforms, and complex, highly redundant information, such as seismic data, sonar data, and radar, with large on-line memories and very high capacity throughput.

*SDLC* - Synchronous Data Link Control - IBM's data link control for SNA. Supports a subset of HDLC modes.

*SDN* - Software-Defined Network.

*Security* - Physical, electrical, and computer (digital) coding procedures to protect the contents of computer files and data transmission from inadvertent or unauthorized disclosure to meet the requirements of the Privacy Act and national classified information regulations.

*Service Delivery Point* - The location of the physical interface between a network and customer/user equipment.

*Simplex* - Undirectional communications.

*Smart Box* - A device for adapting existing DTE to new network standards such as OSI. Includes PADs and protocol convertors, for example.

*SNA* - Systems Network Architecture-seven-layer communications architecture designed by IBM. Layers correspond roughly but not exactly to OSI model.

*Software* - Computer programs.

*Supplies* - Includes materials associated with the use or operations of computer systems, such as printer paper, keypunch cards, disk packs, and tapes.

*Switched Circuit* - Temporary connection between two network stations established through dial-up procedures.

*Synchronous* - Communications operation with separate, continuous clocking at both sending and receiving stations.

*Systems Analyst* - Individual who analyzes problems to be converted to a programmable form for application to computer systems.

*Systems House* - Vendor that acquires, assembles, and integrates hardware and software into a total system to satisfy the data processing requirements of an end user. The vendor also may develop systems software products for license to end users. The systems house vendor does not manufacture mainframes.

*Systems Integrator* - Systems house vendor that develops systems interface electronics, applications software, and controllers for the CPU, peripherals, and ancillary subsystems that may have been provided by a contractor or the government (GFE). This vendor may either supervise or perform the installation and testing of the completed system.

*TI* - Bell System designation for 1.544 mbps carrier capable of handling 24 PCM voice channels.

*TDM* - Time Division Multiplexing - a multiplexing method that interweaves multiple transmissions on a single circuit by assigning a different time slot to each channel.

*Token Passing* - Local area network protocol which allows a station to transmit only when it has the "token," an empty slot on the carrier.

*TOP* - Technical Office Protocol - protocol developed by Boeing Computer Services to support administrative and office operations as complementary functions to factory automation implemented under MAP.

*Turnkey System* - System composed of hardware and software integrated into a total system designed to completely fulfill the processing requirements of a single application.

*Twisted-Pair Cable* - Communications cabling consisting of pairs of single-strand metallic electrical conductors, such as copper wires, typically used in building telephone wiring and some LANs.

*Verification and Validation* - Process for examining and testing applications and special systems software to verify that it operates on the target CPU and performs all of the functions specified by the user.

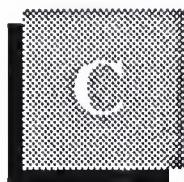
*Voice-Grade* - Circuit or signal in the 300-3300 Hz bandwidth typical of the public telephone system - nominally a 4 KHz user.

*VTAM* - Virtual Telecommunications Access Method - host-resident communications software for SNA networks.

## E

### Other Considerations

When questions arise as to the proper place to count certain user expenditures, INPUT addresses the questions from the user viewpoint. Expenditures then are categorized according to what the users perceive they are buying.



## Appendix: Glossary of Acronyms

The federal government's procurement language uses a combination of acronyms, phrases, and words that is complicated by different agency definitions and interpretations. The government also uses terms of accounting, business, economics, engineering, and law with new applications and technology.

Acronyms and contract terms that INPUT encountered most often in program documentation and interviews for this report are included here, but this glossary should not be considered all-inclusive. Federal procurement regulations (DAR, FPR, FAR, FIRMR, FPMR) and contract terms listed in RFIs, RFPs, and RFQs provide applicable terms and definitions.

Federal agency acronyms have been included to the extent they are employed in this report.

### A

#### Federal Acronyms

|       |  |
|-------|--|
| AAS   | Automatic Addressing System.   |
| AATMS | Advanced Air Traffic Management System.  |
| ACO   | Administrative Contracting Offices (DCAS).                                     |
| ACS   | Advanced Communications Satellite (formerly NASA 30/20 GHz Satellite Program). |
| ACT-1 | Advanced Computer Techniques (Air Force).                                      |
| Ada   | DoD High-Order Language.   |
| ADA   | Airborne Data Acquisition.   |
| ADL   | Authorized Data List.  |
| ADS   | Automatic Digital Switches (DCS).  |
| AFA   | Air Force Association.   |
| AFCEA | Armed Forces Communications Electronics Association.                           |
| AGE   | Aerospace Ground Equipment.  |
| AIP   | Array Information Processing.  |

|                  |  |
|------------------|--|
| AIS              | Automated Information System.  |
| AMPE             | Automated Message Processing Equipment.  |
| AMPS             | Automated Message Processing System.   |
| AMSL             | Acquisition Management Systems List.   |
| ANG              | Army National Guard  |
| AP(P)            | Advance Procurement Plan.  |
| Appropriation    | Congressionally approved funding for authorized programs and activities of the Executive Branch.   |
| APR              | Agency Procurement Request.  |
| ARPANET          | DARPA network of scientific computers.   |
| ASP              | Aggregated Switch Procurement.   |
| ATLAS            | Abbreviated Test Language for All Systems (for ATE-Automated Test Equipment).  |
| Authorization    | In the legislative process programs, staffing, and other routine activities must be approved by Oversight Committees before the Appropriations Committee will approve the money from the budget. |
| AUSA             | Association of the U.S. Army.  |
| AUTODIN          | AUTOmatic DIgital Network of the Defense Communications System.  |
| AUTOSEVOCOM      | AUTOmatic SEcure VOice COMmunications Network.   |
| AUTOVON          | AUTOmatic VOice Network of the Defense Communications System.  |
| BA               | Basic Agreement.   |
| BAFO             | Best And Final Offer.  |
| Base level       | Procurement, purchasing, and contracting at the military installation level.   |
| BCA              | Board of Contract Appeals.   |
| Benchmark        | Method of evaluating ability of a candidate computer system to meet user requirements.   |
| Bid protest      | Objection (in writing, before or after contract award) to some aspect of a solicitation by a valid bidder.   |
| BMIL             | Bidders Mailing List - qualified vendor information filed annually with federal agencies to automatically receive RFPs and RFQs in areas of claimed competence.                                  |
| BOA              | Basic Ordering Agreement.  |
| B&P              | Bid and Proposal - vendor activities in response to government solicitation/specific overhead allowance.   |
| BPA              | Blanked Purchase Agreement.  |
| Budget           | Federal Budget, proposed by the President and subject to Congressional review.   |
| C <sup>2</sup>   | Command and Control.   |
| C <sup>3</sup>   | Command, Control, and Communications.  |
| C <sup>4</sup>   | Command, Control, Communications, and Computers.   |
| C <sup>3</sup> I | Command, Control, Communications, and Intelligence.  |
| CAB              | Contract Adjustment Board or Contract Appeals Board.   |
| CADE             | Computer-Aided Design and Engineering.   |
| CADS             | Computer-Assisted Display Systems.   |
| CAIS             | Computer-Assisted Instruction System.  |
| CALS             | Computer-Aided Automated Logistic System.  |
| CAPS             | Command Automation Procurement Systems.  |

|         |  |
|---------|--|
| CAS     | Contract Administration Services or Cost Accounting Standards.   |
| CASB    | Cost Accounting Standards Board.   |
| CASP    | Computer-Assisted Search Planning.   |
| CBD     | <i>Commerce Business Daily</i> - U.S. Department of Commerce publication listing government contract opportunities and awards. |
| CBO     | Congressional Budget Office.   |
| CCEP    | Commercial Comsec Endorsement Program.   |
| CCDR    | Contractor Cost Data Reporting.  |
| CCN     | Contract Change Notice.  |
| CCPDS   | Command Center Processing and Display Systems.   |
| CCPO    | Central Civilian Personnel Office.   |
| CCTC    | Command and Control Technical Center (JCS).  |
| CDR     | Critical Design Review.  |
| CDRL    | Contractor Data Requirement List.  |
| CFE     | Contractor-Furnished Equipment.  |
| CFR     | Code of Federal Regulations.   |
| CICA    | Competition in Contracting Act.  |
| CIG     | Computerized Interactive Graphics.   |
| CIR     | Cost Information Reports.  |
| CM      | Configuration Management.  |
| CMI     | Computer-Managed Instruction.  |
| CNI     | Communications, Navigation, and Identification.  |
| CO      | Contracting Office, Contract Offices, or Change Order.   |
| COC     | Certificate of Competency (administered by the Small Business Administration).   |
| COCO    | Contractor-Owned, Contractor-Operated.   |
| CODSIA  | Council of Defense and Space Industry Associations.  |
| COMSTAT | Communications Satellite Corporation.  |
| CONUS   | CONTinental United States.   |
| COP     | Capability Objective Package.  |
| COTR    | Contracting Officer's Technical Representative.  |
| CP      | Communications Processor.  |
| CPAF    | Cost-Plus-Award-Fee Contract.  |
| CPFF    | Cost-Plus-Fixed-Fee Contract.  |
| CPIF    | Cost-Plus-Incentive-Fee Contract.  |
| CPR     | Cost Performance Reports.  |
| CPSR    | Contractor Procurement System Review.  |
| CR      | Cost Reimbursement (Cost Plus Contract).   |
| CSA     | Combat or Computer Systems Architecture.   |
| C/SCSC  | Cost/Schedule Control System Criteria (also called "C-Spec").  |
| CWAS    | Contractor Weighted Average Share in Cost Risk.  |
| DAL     | Data Accession List.   |
| DAR     | Defense Acquisition Regulations.   |
| DARPA   | Defense Advanced Research Projects Agency.   |
| DAS     | Data Acquisition System.   |
| DBHS    | Data Base Handling System.   |
| DCA     | Defense Communications Agency.   |

|                |  |
|----------------|--|
| DCAA           | Defense Contract Audit Agency.   |
| DCAS           | Defense Contract Administration Services.  |
| DCASR          | DCAS Region.   |
| DCC            | Digital Control Computer.  |
| DCP            | Development Concept Paper (DoD).   |
| DCS            | Defense Communications System.   |
| DCTN           | Defense Commercial Telecommunications Network.   |
| DDA            | Dynamic Demand Assessment (Delta Modulation).  |
| DDC            | Defense Documentation Center.  |
| DDL            | Digital Data Link - A segment of a communications network used for data transmission in digital form.                          |
| DDN            | Defense Data Network.  |
| DDS            | Dynamic Diagnostics System.  |
| DECCO          | Defense Commercial Communications Office.  |
| DECEO          | Defense Communications Engineering Office.   |
| D&F            | Determination and Findings - required documentation for approval of a negotiated procurement.                                  |
| DIA            | Defense Intelligence Agency.   |
| DIF            | Document Interchange Format, Navy-sponsored word processing standard.  |
| DHHS           | Department of Health and Human Services.   |
| DIDS           | Defense Integrated Data Systems.   |
| DISC           | Defense Industrial Supply Center.  |
| DLA            | Defense Logistics Agency.  |
| DMA            | Defense Mapping Agency.  |
| DNA            | Defense Nuclear Agency.  |
| DO             | Delivery Order.  |
| DOA            | Department of Agriculture (also USDA).   |
| DOC            | Department of Commerce.  |
| DOE            | Department of Energy.  |
| DOI            | Department of Interior.  |
| DOJ            | Department of Justice.   |
| DOS            | Department of State.   |
| DOT            | Department of Transportation.  |
| DPA            | Delegation of Procurement Authority (granted by GSA under FPRs).   |
| DPC            | Defense Procurement Circular.  |
| DQ             | Definite Quantity Contract.  |
| DQ/PL          | Definite Quantity Price List Contract.   |
| DR             | Deficiency Report.   |
| DSCS           | Defense Satellite Communication System.  |
| DSN            | Defense Switched Network.  |
| DSP            | Defense Support Program (WWMCCS).  |
| DSS            | Defense Supply Service.  |
| DTC            | Design-To-Cost.  |
| ECP            | Engineering Change Proposal.   |
| ED             | Department of Education.   |
| EEO            | Equal Employment Opportunity.  |
| 8(a) Set-Aside | Agency awards direct to Small Business Administration for direct placement with a socially/economically disadvantaged company. |

|           |   |
|-----------|---|
| EMC       | Electro-Magnetic Compatibility.   |
| EMCS      | Energy Monitoring and Control System.   |
| EO        | Executive Order - Order issued by the President.  |
| EOQ       | Economic Ordering Quantity.   |
| EPA       | Economic Price Adjustment.  |
| EPA       | Environmental Protection Agency.  |
| EPMR      | Estimated Peak Monthly Requirement.   |
| EPS       | Emergency Procurement Service (GSA) or Emergency Power System.  |
| EUC       | End User Computing, especially in DoD.  |
| FA        | Formal Advertising.   |
| FAC       | Facility Contract.  |
| FAR       | Federal Acquisition Regulations.  |
| FCA       | Functional Configuration Audit.   |
| FCC       | Federal Communications Commission.  |
| FCDC      | Federal Contract Data Center.   |
| FCRC      | Federal Contract Research Center.   |
| FDPC      | Federal Data Processing Center.   |
| FEDSIM    | Federal (Computer) Simulation Center (GSA).   |
| FEMA      | Federal Emergency Management Agency.  |
| FFP       | Firm Fixed-Price Contract (also Lump Sum Contract).   |
| FIPS      | NBS Federal Information Processing Standard.  |
| FIPS PUBS | FIPS Publications.  |
| FIRMR     | Federal Information Resource Management Regulations.  |
| FMS       | Foreign Military Sales.   |
| FOC       | Final Operating Capability.   |
| FOIA      | Freedom of Information Act.   |
| FP        | Fixed-Price Contract.   |
| FP-L/H    | Fixed-Price - Labor/Hour Contract.  |
| FP-LOE    | Fixed-Price - Level-Of-Effort Contract.   |
| FPMR      | Federal Property Management Regulations.  |
| FPR       | Federal Procurement Regulations.  |
| FSC       | Federal Supply Classification.  |
| FSG       | Federal Supply Group.   |
| FSN       | Federal Supply Number.  |
| FSS       | Federal Supply Schedule or Federal Supply Service (GSA).  |
| FSTS      | Federal Secure Telecommunications System.   |
| FT Fund   | A revolving fund, designated as the Federal Telecommunications Fund, used by GSA to pay for GSA-provided common-user services, specifically including the current FTS and proposed FTS 2000 services. |
| FTSP      | Federal Telecommunications Standards Program administered by NCS; Standards are published by GSA.   |
| FTS       | Federal Telecommunications System.  |
| FTS 2000  | Proposed replacement for the Federal Telecommunications System.   |
| FY        | Fiscal Year.  |
| FYDP      | Five-Year Defense Plan.   |
| GAO       | General Accounting Office.  |
| GFE       | Government-Furnished Equipment.   |

|       |   |
|-------|---|
| GFM   | Government-Furnished Material.  |
| GFY   | Government Fiscal Year (October to September).  |
| GIDEP | Government-Industry Data Exchange Program.  |
| GOCO  | Government-Owned, Contractor-Operated.  |
| GOGO  | Government-Owned, Government-Operated.  |
| GOSIP | Government Open Systems Interconnection Profile.  |
| GPO   | Government Printing Office.   |
| GPS   | Global Positioning System.  |
| GRH   | Gramm-Rudman-Hollings Act (1985), also called Gramm-Rudman Deficit Control.                           |
| GS    | General Schedule.   |
| GSA   | General Services Administration.  |
| GSBCA | General Services Administration Board of Contract Appeals.  |
| HCFA  | Health Care Financing Administration.   |
| HHS   | (Department of) Health and Human Services.  |
| HPA   | Head of Procuring Activity.   |
| HSDP  | High-Speed Data Processors.   |
| HUD   | (Department of) Housing and Urban Development.  |
| ICA   | Independent Cost Analysis.  |
| ICAM  | Integrated Computer-Aided Manufacturing.  |
| ICE   | Independent Cost Estimate.  |
| ICP   | Inventory Control Point.  |
| ICST  | Institute for Computer Sciences and Technology, National Bureau of Standards, Department of Commerce. |
| IDAMS | Image Display And Manipulation System.  |
| IDEP  | Interservice Data Exchange Program.   |
| IDN   | Integrated Data Network.  |
| IFB   | Invitation For Bids.  |
| IOC   | Initial Operating Capability.   |
| IOI   | Internal Operating Instructions.  |
| IPS   | Integrated Procurement System.  |
| IQ    | Indefinite Quantity Contract.   |
| IR&D  | Independent Research & Development.   |
| IRM   | Information Resources Management.   |
| IXS   | Information Exchange System.  |
| JFMIP | Joint Financial Management Improvement Program.   |
| JOCIT | Jovial Compiler Implementation Tool.  |
| JSIPS | Joint Systems Integration Planning Staff.   |
| JSOP  | Joint Strategic Objectives Plan.  |
| JSOR  | Joint Service Operational Requirement.  |
| JUMPS | Joint Uniform Military Pay System.  |
| LC    | Letter Contract.  |
| LCC   | Life Cycle Costing.   |
| LCMP  | Life Cycle Management Procedures (DD7920.1).  |

|            |  |
|------------|--|
| LCMS       | Life Cycle Management System.  |
| L-H        | Labor-Hour Contract.   |
| LOI        | Letter of Interest.  |
| LRPE       | Long-Range Procurement Estimate.   |
| LRIRP      | Long-Range Information Resource Plan.  |
| MAISRC     | Major Automated Information Systems Review Council (DoD).  |
| MANTECH    | MANufacturing TECHnology.  |
| MAPS       | Multiple Address Processing System.  |
| MAP/TOP    | Manufacturing Automation Protocol/Technical and Office Protocol.   |
| MASC       | Multiple Award Schedule Contract.  |
| MDA        | Multiplexed Data Accumulator.  |
| MENS       | Mission Element Need Statement or Mission Essential Need Statement (see DD-5000.1 Major Systems Acquisition).  |
| MILSCAP    | Military Standard Contract Administration Procedures.  |
| MIL SPEC   | Military Specification.  |
| MIL STD    | Military Standard.   |
| MIPR       | Military Interdepartmental Purchase Request.   |
| MOD        | Modification.  |
| MOL        | Maximum Ordering Limit (Federal Supply Service).   |
| MPC        | Military Procurement Code.   |
| MYP        | Multi-Year Procurement.  |
| NARDIC     | Navy Research and Development Information Center.  |
| NASA       | National Aeronautics and Space Administration.   |
| NBS        | National Bureau of Standards.  |
| NCMA       | National Contract Management Association.  |
| NCS        | National Communications System; responsible for setting U.S. Government standards administered by GSA; also holds primary responsibility for emergency communications planning.  |
| NICRAD     | Navy-Industry Cooperative Research and Development.  |
| NIP        | Notice of Intent to Purchase.  |
| NMCS       | National Military Command System.  |
| NSA        | National Security Agency.  |
| NSEP       | National Security and Emergency Preparedness.  |
| NSF        | National Science Foundation.   |
| NSIA       | National Security Industrial Association.  |
| NTIA       | National Telecommunications and Information Administration of the Department of Commerce; replaced the Office of Telecommunications Policy in 1970 as planner and coordinator for government communications programs; primarily responsible for radio. |
| NTIS       | National Technical Information Service.  |
| Obligation | “Earmarking” of specific funding for a contract from committed agency funds.   |
| OCS        | Office of Contract Settlement.   |
| OFCC       | Office of Federal Contract Compliance.   |
| Off-Site   | Services to be provided near but not in government facilities.   |
| OFMP       | Office of Federal Management Policy (GSA).   |

|          |   |
|----------|---|
| OFPP     | Office of Federal Procurement Policy.   |
| OIRM     | Office of Information Resources Management.   |
| O&M      | Operations & Maintenance.   |
| OMB      | Office of Management and Budget.  |
| O,M&R    | Operations, Maintenance, and Readiness.   |
| On-Site  | Services to be performed on a government installation or in a specified building.                                   |
| OPM      | Office of Procurement Management (GSA) or Office of Personnel Management.   |
| Options  | Sole-source additions to the base contract for services or goods to be exercised at the government's discretion.    |
| OSHA     | Occupational Safety and Health Act.   |
| OSI      | Open System Interconnect.   |
| OSP      | Offshore Procurement.   |
| OTA      | Office of Technology Assessment (Congress).   |
| Out-Year | Proposed funding for fiscal years beyond the Budget Year (next fiscal year).  |
| P-I      | FY Defense Production Budget.   |
| P3I      | Pre-Planned Product Improvement (program in DoD).   |
| PAR      | Procurement Authorization Request or Procurement Action Report.   |
| PAS      | Pre-Award Survey.   |
| PASS     | Procurement Automated Source System.  |
| PCO      | Procurement Contracting Officer.  |
| PDA      | Principal Development Agency.   |
| PDM      | Program Decision Memorandum.  |
| PDR      | Preliminary Design Review.  |
| PIR      | Procurement Information Reporting.  |
| PME      | Performance Monitoring Equipment.   |
| PMP      | Purchase Management Plan.   |
| PO       | Purchase Order or Program Office.   |
| POM      | Program Objective Memorandum.   |
| POSIX    | Portable Open System Interconnection Exchange.  |
| POTS     | Purchase of Telephone Systems.  |
| PPBS     | Planning, Programming, Budgeting System.  |
| PR       | Purchase Request or Procurement Requisition.  |
| PRA      | Paperwork Reduction Act.  |
| PS       | Performance Specification - alternative to a Statement of Work, when work to be performed can be clearly specified. |
| QA       | Quality Assurance.  |
| QAO      | Quality Assurance Office.   |
| QMCS     | Quality Monitoring and Control System (DoD software).   |
| QMR      | Qualitative Material Requirement (Army).  |
| QPL      | Qualified Products List.  |
| QRC      | Quick Reaction Capability.  |
| QRI      | Quick Reaction Inquiry.   |
| R-I      | FY Defense RDT&E Budget.  |
| RAM      | Reliability, Availability, and Maintainability.   |
| RC       | Requirements Contract.  |

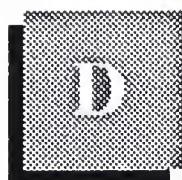
|              |   |
|--------------|---|
| R&D          | Research and Development.   |
| RDA          | Research, Development, and Acquisition.   |
| RDD          | Required Delivery Date.   |
| RD&E         | Research, Development, and Engineering.   |
| RDF          | Rapid Deployment Force.   |
| RDT&E        | Research, Development, Test, and Engineering.   |
| RFI          | Request For Information.  |
| RFP          | Request For Proposal.   |
| RFQ          | Request For Quotation.  |
| RFTP         | Request For Technical Proposals (Two-Step).   |
| ROC          | Required Operational Capability.  |
| ROI          | Return On Investment.   |
| RTAS         | Real Time Analysis System.  |
| RTDS         | Real Time Display System.   |
| SA           | Supplemental Agreement.   |
| SBA          | Small Business Administration.  |
| SB Set-Aside | Small Business Set-Aside contract opportunities with bidders limited to certified small businesses. |
| SCA          | Service Contract Act (1964 as amended).   |
| SCN          | Specification Change Notice.  |
| SDN          | Secure Data Network.  |
| SEC          | Securities and Exchange Commission.   |
| SE&I         | Systems Engineering and Integration.  |
| SETA         | Systems Engineering/Technical Assistance.   |
| SETS         | Systems Engineering/Technical Support.  |
| SIBAC        | Simplified Intragovernmental Billing and Collection System.   |
| SIMP         | Systems Integration Master Plan.  |
| SIOP         | Single Integrated Operations Plan.  |
| SNAP         | Shipboard Nontactical ADP Program.  |
| Sole Source  | Contract award without competition.   |
| Solicitation | Invitation to submit a bid.   |
| SOR          | Specific Operational Requirement.   |
| SOW          | Statement of Work.  |
| SSA          | Source Selection Authority (DoD).   |
| SSAC         | Source Selection Advisory Council.  |
| SSEB         | Source Selection Evaluation Board.  |
| SSO          | Source Selection Official (NASA).   |
| STINFO       | Scientific and Technical INFormation Program - Air Force/NASA.                                      |
| STU          | Secure Telephone Unit.  |
| SWO          | Stop-Work Order.  |
| Synopsis     | Brief Description of contract opportunity in CBD after D&F and before release of solicitation.      |
| TA/AS        | Technical Assistance/Analysis Services.   |
| TCP/IP       | Transmission Control Protocol/Internet Protocol.  |

|         |   |
|---------|---|
| TEMPEST | Studies, inspections, and tests of unintentional electromagnetic radiation from computer, communication, command, and control equipment that may cause unauthorized disclosure of information; usually applied to DoD and security agency testing programs. |
| TILO    | Technical and Industrial Liason Office—Qualified Requirement Information Program - Army.  |
| TM      | Time and Materials contract.  |
| TOA     | Total Obligational Authority (Defense).   |
| TOD     | Technical Objective Document.   |
| TR      | Temporary Regulation (added to FPR, FAR).   |
| TRACE   | Total Risk Assessing Cost Estimate.   |
| TRCO    | Technical Representative of the Contracting Offices.  |
| TREAS   | Department of Treasury.   |
| TRP     | Technical Resources Plan.   |
| TSP     | GSA's Teleprocessing Services Program.  |
| TVA     | Tennessee Valley Authority.   |
| UCAS    | Uniform Cost Accounting System.   |
| USA     | U.S. Army.  |
| USAF    | U.S. Air Force.   |
| USCG    | U.S. Coast Guard.   |
| USMC    | U.S. Marine Corps.  |
| USN     | U.S. Navy.  |
| U.S.C.  | United States Code.   |
| USPS    | United States Postal Service.   |
| USR RB  | United States Railroad Retirement Board.  |
| VA      | Veterans Affairs Department.  |
| VE      | Value Engineering.  |
| VHSIC   | Very High Speed Integrated Circuits.  |
| VIABLE  | Vertical Installation Automation BaseLine (Army).   |
| VICI    | Voice Input Code Identifier.  |
| WBS     | Work Breakdown Structure.   |
| WGM     | Weighted Guidelines Method.   |
| WIN     | WWMCCS Intercomputer Network.   |
| WITS    | Washington Interagency Telecommunications System.   |
| WIS     | WWMCCS Information Systems.   |
| WS      | Work Statement - Offerer's description of the work to be done (proposal or contract).   |
| WWMCCS  | World-Wide Military Command and Control System.   |

**B****General and Industry Acronyms**

|               |   |
|---------------|---|
| <b>ADAPSO</b> | Association of Data Processing Service Organization, now the Computer Software and Services Industry Association.           |
| <b>ADP</b>    | Automatic Data Processing.  |
| <b>ADPE</b>   | Automatic Data Processing Equipment.  |
| <b>ANSI</b>   | American National Standards Institute.  |
| <b>BOC</b>    | Bell Operating Company.   |
| <b>CAD</b>    | Computer-Aided Design.  |
| <b>CAM</b>    | Computer-Aided Manufacturing.   |
| <b>CBEMA</b>  | Computer and Business Equipment Manufacturers Association.  |
| <b>CCIA</b>   | Computers and Communications Industry Association.  |
| <b>CCITT</b>  | Comite Consultatif Internationale de Telegraphique et Telephonique; Committee of the International Telecommunication Union. |
| <b>COBOL</b>  | COmmon Business-Oriented Language.  |
| <b>COS</b>    | Corporation for Open Systems.   |
| <b>CPU</b>    | Central Processing Unit.  |
| <b>DBMS</b>   | Data Base Management System.  |
| <b>DRAM</b>   | Dynamic Random Access Memory.   |
| <b>EIA</b>    | Electronic Industries Association.  |
| <b>EPROM</b>  | Erasible Programmable Read-Only-Memory.   |
| <b>IEEE</b>   | Institute of Electrical and Electronics Engineers.  |
| <b>ISDN</b>   | Integrated Services Digital Networks.   |
| <b>ISO</b>    | International Organization for Standardization; voluntary international standards organization and member of CCITT.         |
| <b>ITU</b>    | International Telecommunication Union.  |
| <b>LSI</b>    | Large-Scale Integration.  |
| <b>MFJ</b>    | Modified Final Judgement.   |
| <b>PROM</b>   | Programmable Read-Only Memory.  |
| <b>RBOC</b>   | Regional Bell Operating Company.  |
| <b>UNIX</b>   | AT&T Proprietary Operating System.  |
| <b>UPS</b>    | Uninterruptable Power Source.   |
| <b>VAR</b>    | Value-Added Retailer.   |
| <b>VLSI</b>   | Very Large-Scale Integration.   |
| <b>WORM</b>   | Write-Once-Read-Many-Times.   |





## Appendix: Policies, Regulations, and Standards

### A

---

|                      |       |   |
|----------------------|-------|---|
| <b>OMB Circulars</b> | A-11  | Preparation and Submission of Budget Estimates.   |
|                      | A-49  | Use of Management and Operating Contracts.  |
|                      | A-71  | Responsibilities for the Administration and Management of Automatic Data Processing Activities. |
|                      | A-76  | Policies for Acquiring Commercial or Industrial Products and Services Needed by the Government. |
|                      | A-109 | Major Systems Acquisitions.   |
|                      | A-120 | Guidelines for the Use of Consulting Services.  |
|                      | A-121 | Cost Accounting, Cost Recovery, and Integrated Sharing of Data Processing Facilities.           |
|                      | A-123 | Internal Control Systems.   |
|                      | A-127 | Financial Management Systems.   |
|                      | A-130 | Management of Federal Information Resources.  |
|                      | A-131 | Value Engineering.  |

### B

---

|                         |  |
|-------------------------|--|
| <b>GSA Publications</b> | The FIRM as published by GSA is the primary regulation for use by federal agencies in the management, acquisition, and use of both ADP and telecommunications information resources. |
|-------------------------|--|

### C

---

|                       |            |  |
|-----------------------|------------|--|
| <b>DoD Directives</b> | DD-5000.1  | Major System Acquisitions.   |
|                       | DD-5000.2  | Major System Acquisition Process.                                  |
|                       | DD-5000.11 | DoD Data Elements and Data Codes Standardization Program.          |
|                       | DD-5000.31 | Interim List of DoD-Approved High-Order Languages.                 |
|                       | DD-5000.35 | Defense Acquisition Regulatory Systems.                            |
|                       | DD-5200.1  | DoD Information Security Program.                                  |
|                       | DD-5200.28 | Security Requirements for Automatic Data Processing (ADP) Systems. |

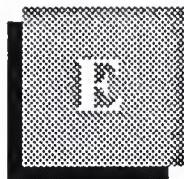
|              |  |
|--------------|--|
| DD-5200.28-M | Manual of Techniques and Procedures for Implementing, Deactivating, Testing, and Evaluating Secure Resource Sharing ADP Systems. |
| DD-7920.1    | Life Cycle Management of Automated Information (AIS).  |
| DD-7920.2    | Major Automated Information Systems Approval Process.  |
| DD-7935      | Automated Data Systems (ADS) Documentation.  |

**D****Standards**

|                           |  |
|---------------------------|--|
| ADCCP                     | Advanced Data Communications Control Procedures; ANSI Standard X3.66 of 1979; also NBS FIPS 71.                          |
| CCITT G.711               | International PCM standard.  |
| CCITT T.0                 | International standard for classification of facsimile apparatus for document transmission over telephone-type circuits. |
| DEA-1                     | Proposed ISO standard for data encryption based on the NBS DES.  |
| EIA RS-170                | Monochrome video standard.   |
| EIA RS-170A               | Color video standard.  |
| EIA RS-464                | EIA PBX standards.   |
| EIA RS-465                | Standard for Group III facsimile.  |
| EIA RS-466                | Facsimile standard; procedures for document transmission in the General Switched Telephone Network.                      |
| EIA RS-232-C              | EIA DCE to DTE interface standard using a 25-Pin connector; similar to CCITT V-24.                                       |
| EIA RS-449                | New EIA standard DTE to DCE interface which replaces RS-232-C.   |
| FED-STD 1000              | Proposed Federal Standard for adoption of the full OSI reference model.  |
| FED-STD 1026              | Federal Data Encryption Standard (DES) adopted in 1983; also FIPS 46.  |
| FED-STD 1041              | Equivalent to FIPS 100.  |
| FED-STD 1061              | Group II Facsimile Standard (1981).  |
| FED-STD 1062              | Federal standard for Group III facsimile; equivalent to EIA RS-465.  |
| FED-STD 1063              | Federal facsimile standard; equivalent to EIA RS-466.  |
| FED-STDs 1005, 1005A-1008 | Federal Standards for DCE Coding and Modulation.   |
| FIPS 46                   | NBS Data Encryption Standard (DES).  |
| FIPS 81                   | DES Modes of Operation.  |
| FIPS 100                  | NBS Standard for packet-switched networks; subset of 1980 CCITT X.25.  |
| FIPS 107                  | NBS Standard for local area networks, similar to IEEE 802.2 and 802.3.   |

|                  |  |
|------------------|--|
| FIPS 146         | Government Open Systems Interconnection (OSI) Profile (GOSIP).   |
| FIPS 151         | NIST POSIX (Portable Operating System Interface for UNIX) standard.  |
| IEEE 802.2       | OSI-Compatible IEEE standard for data-link control in local area networks.   |
| IEEE 802.3       | Local-area network standard similar to Ethernet.   |
| IEEE 802.4       | OSI-compatible standard for token-bus local area networks.   |
| IEEE 802.5       | Local-area networks standard for token-ring networks.  |
| IEEE P1003.1     | POSIX standard, similar to FIPS 151.   |
| MIL-STD-188-114C | Physical interface protocol similar to RS-232 and RS-449.  |
| MIL-STD-1777     | IP-Internet Protocol.  |
| MIL-STD-1778     | TCP - Transmission Control Protocol.   |
| MIL-STD-1780     | File Transfer Protocol.  |
| MIL-STD-1781     | Simple Mail Transfer Protocol (electronic mail).   |
| MIL-STD-1782     | TELNET - virtual terminal protocol.  |
| MIL-STD-1815A    | Ada Programming Language Standard.   |
| SVID             | UNIX System Interface Definition.  |
| X.12             | ANSI standard for Electronic Data Interchange.   |
| X.21             | CCITT Standard for interface between DTE and DCE for synchronous operation on public data networks.                  |
| X.25             | CCITT standard for interface between DTE and DCE for terminals operating in the packet mode on public data networks. |
| X.75             | CCITT standard for links that interface different packet networks.   |
| X.400            | ISO Application-level standard for the electronic transfer of messages (electronic mail).                            |





## Appendix: Related INPUT Reports

### A

Annual Market Analyses

*Procurement Analysis Reports, FY1990-1995*

### B

Market Reports

*Federal Professional Services Market, 1989-1994*

*Federal Software and Related Services Market, 1989-1994*

*Federal Systems Integration Market, 1989-1994*

*Federal Microcomputer Market, 1989-1994*

*Defense Logistics Agency Information Services Market*

*Federal Processing Services and Operations Support Market, 1989-1994*

*Federal Electronic Data Interchange Market, 1989-1994*

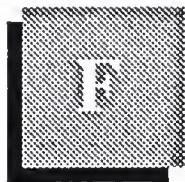
*Federal Financial Systems Market, 1990-1995*

*Federal Equipment Maintenance Market, 1990-1995*

*Federal Computer Security Market, 1990-1995*

*Federal Telecommunications Market, 1990-1995*





## Appendix: Agency Interview Questionnaire

The following questionnaire was used to interview agency personnel to ascertain current and future agency IS training practices:

INPUT Confidential

### Federal Education and Training Market FY1990-FY1995 Agency Questionnaire

- la. Does your organization/agency use contractors to provide education and training services for information technology systems? (check one)

Yes \_\_\_\_\_ (Go to Q2)  
No \_\_\_\_\_

- lb. How is education and training for information systems operations and use accomplished within your organization/agency?

---

---

---

End Interview

2. What percent of your organization's/agency's information systems require vendor-provided education and training?

Percent: \_\_\_\_\_

3. What percent of your education and training services are for initial contractor services only (installation, and training required to make the system functional) versus continuing (ongoing) services from a vendor?

Percent

Initial \_\_\_\_\_  
Ongoing \_\_\_\_\_

4. What percent of all information systems education and training services are procured as standalone procurements versus those incorporated into general systems acquisitions contracts (bundled procurements)?

Percent

Standalone \_\_\_\_\_  
Bundled \_\_\_\_\_

5. For information system procurements that include education and training services from the contractor, what percent have the education and training portions subcontracted to another vendor?

Percent: \_\_\_\_\_

6. For standalone procurements of education and training services, please rate on a 1-5 scale (5 = extremely frequently; and 1 = not used at all), how frequently your organization uses each of the following types of vendor-provided services:

| Services   | Circle One |   |   |   |   |
|--|------------|---|---|---|---|
|  | 1          | 2 | 3 | 4 | 5 |
| SETA task order contracts                                      |            |   |   |   |   |
| Attend independently sponsored technology seminars/conferences | 1          | 2 | 3 | 4 | 5 |
| Attend vendor product classes at vendor locations              | 1          | 2 | 3 | 4 | 5 |
| Procure vendor-taught classes for agency locations             | 1          | 2 | 3 | 4 | 5 |
| Purchase CBT courses for in-house training                     | 1          | 2 | 3 | 4 | 5 |
| Purchase CAI courses for in-house training                     | 1          | 2 | 3 | 4 | 5 |
| Documentation  | 1          | 2 | 3 | 4 | 5 |
| Other (specify): _____   | 1          | 2 | 3 | 4 | 5 |

7. I'm going to read you a list of various types of education and training services that vendors offer. This time I'd like you to rate how frequently you think your organization will be procuring these services during the next five years for four categories of information systems: general ADP systems, specialized (scientific and engineering), office automation, and image processing systems.

| Services                              | General | Specialized<br>(enter 1-5 rating for each) | OA   | Image |
|---------------------------------------|---------|--|------|-------|
| CBT                                   | ____    | ____                                       | ____ | ____  |
| CAI                                   | ____    | ____                                       | ____ | ____  |
| Vendor-taught on-site                 | ____    | ____                                       | ____ | ____  |
| Classes at vendor site                | ____    | ____                                       | ____ | ____  |
| Documentation                         | ____    | ____                                       | ____ | ____  |
| Maintain vendor support staff on-site | ____    | ____                                       | ____ | ____  |
| Software tutorials                    | ____    | ____                                       | ____ | ____  |
| Other (specify): _____                | ____    | ____                                       | ____ | ____  |
| _____                                 | ____    | ____                                       | ____ | ____  |

8. What new or older technologies does your organization find extremely successful in training personnel for information systems operations and use?

---

---

---

9. In your opinion, will your organization's requirements for vendor-provided information systems education and training services increase, decrease, or remain the same over the next five years? Can you estimate the percent change?

Indicate  
Check One      Percent Change

|                 |       |       |
|-----------------|-------|-------|
| Increase        | _____ | _____ |
| Decrease        | _____ | _____ |
| Remain the same | _____ | _____ |
| Don't know      | _____ | _____ |

- 10a. Overall do you think there is a trend in federal agencies toward increased use or dependence on contractors to provide education and training services for information systems? (check one)

Yes \_\_\_\_\_  
No \_\_\_\_\_

- 10b. Why? \_\_\_\_\_

---

---

- 11a. If you were to compare the quality and effectiveness of government-provided training with vendor-provided training generally, would you say . . .

Check One

|                               |                    |
|-------------------------------|--------------------|
| Government training is better | _____              |
| Vendor training is better     | _____              |
| Both are about the same       | _____              |
| Don't know                    | _____ (Go to Q12A) |

11b. Why? \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

- 12a. Using that 1-5 scale again, rate the impact the Federal Computer Security Act has had on your organization's information systems training requirements or procurements (5 = extreme impact, 1 = no impact).

Circle One                    1    2    3    4    5

12b. Please explain: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

13. Are there any other regulations, policies, or laws that impact your organization's use of vendor-provided education and training services for information systems? (please clarify any responses)

---

---

---

14. In what ways should vendors of education and training services change their products or services to better support federal needs?

---

---

---





